

Banking on Deforestation

The Cost of Nonenforcement

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Banking on Deforestation: The Cost of Nonenforcement*

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Abstract

Despite surging environmental laws, how their enforcement influences banks' management of climate risks remains underexplored. Using the Brazilian Amazon as a laboratory, we examine the impact of a shock to environmental law enforcement capacity on bank management of risks arising from deforestation—a significant but understudied climate risk. After enforcement declined, Brazilian banks significantly altered their priorities to more short-term profitability over longer-term risk concerns. Banks greatly increased lending to agribusinesses engaged in deforestation and actively shifted resources to regions with higher deforestation potential. Results suggest that without rigorous enforcement, banks may fail to fully internalize deforestation risks, despite existing environmental laws.

JEL Classification Codes: D72, G11, G18, G21, Q50, Q54.

Keywords: environmental law enforcement, climate risk, deforestation risk, banking, financial institutions, bank credit, Brazilian Amazon, sustainable finance.

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“Enforcing laws and regulations is a necessary element to prevent impunity within society, to ensure the credibility and legitimacy of the institutions [...], and to level the playing field among economic actors.” (OECD, 2018).

“Despite a 38-fold increase in environmental laws put in place since 1972, failure to fully implement and enforce these laws is one of the greatest challenges to mitigating climate change [...].” (UN Environment Programme, 2019).

1. Introduction

In global policy debates on climate change, the financial sector’s role is to channel funds and manage risks efficiently—risks arising from environmental factors, their potential impact on financial stability, asset values, and long-term profitability. Banks and other financial institutions must manage these risks within the context of changing environmental laws and the enforcement of these laws. It is well known that many banks are integrating environmental, social, and governance (ESG) considerations into their broader risk management strategies (UNCTAD, 2021; BCBS, 2023; NGFS, 2019, 2021, 2023), but it is not known how much the intensity of the enforcement of these environmental laws is considered.

An additional issue of uncertainty is how the risks of deforestation of the rain forests specifically are managed. Deforestation is a significant contributor to carbon emissions, but bank management of these risks has not been the subject of much of the past research. Banks are exposed to deforestation risks through several channels including credit risk, regulatory compliance, reputational risk, and market volatility. This study investigates how deforestation-related risks are factored into banks’ lending decisions, particularly in response to a sudden change in the intensity of environmental law enforcement.

More generally, amid a surge in environmental laws worldwide, both researchers and policymakers focus on how banks internalize carbon-related risks and the impact of these laws, but the intensity of enforcement of these laws remains a significant blind spot.^{1,2} This paper tries to fill in these gaps and investigates whether a sudden relaxation of environmental law enforcement shifts banks’ credit supply

¹ See Correa, He, Herpfer, and Lel, 2023; Degryse, Goncharenko, Theunisz, and Vadasz, 2023; Fuchs, Nguyen, Nguyen, and Schaeck, 2023; Giannetti, Jasova, Loumioti, and Mendicino, 2023; Ivanov, Kruttli, and Watugala, 2023. Increased attention to climate change is also paid by academics and investors, see Hong, Karolyi, and Scheinkman, 2020; Choi, Gao, and Jiang, 2020; Engle, Giglio, Kelly, Lee, and Stroebel, 2020; Bolton and Kacperczyk, 2021.

² See UN Environment Programme (2014, 2019); <https://www.unep.org/news-and-stories/press-release/dramatic-growth-laws-protect-environment-widespread-failure-enforce>; <https://www.unep.org/resources/assessment/environmental-rule-law-first-global-report>.

toward or away from “brown” deforesting industries in Brazil, highlighting the critical role of enforcement capacity in shaping financial decisions.

Brazil provides an ideal setting for this study. As home to the Amazon, the world’s largest tropical forest, Brazil plays a key role in global climate stability. However, deforestation in the Amazon poses both physical and transitional risks to various sectors, including finance, agriculture, and infrastructure.³ Over the past five decades, deforestation driven by infrastructure development and agricultural expansion has contributed significantly to environmental degradation, with global implications—deforestation in this area is estimated to account for one-fifth to one-quarter of the global greenhouse effect (Fearnside, 2005, 2019; Pearce and Brown, 2023).

Brazil’s evolving environmental laws further provide a valuable backdrop for our research, with a notable shift toward environmental protection in the early 21st century. However, in 2019, a change in the enforcement of these laws occurred because of sudden and significant reductions in personnel and resources for key agencies, including the Brazilian Institute of Environment and Renewable Natural Resources (IBAMA). Leveraging this sudden decline in IBAMA’s forest oversight personnel as an exogenous shock to environmental law enforcement capacity, we examine how the relaxation of environmental policy enforcement influences banks’ supply of “brown” agribusiness credit in Brazil.

The agribusiness sector (including agriculture and agroindustry) is a major driver of large-scale deforestation risk in the Amazon (Peres, Campos-Silva, and Ritter, 2022). Banks face significant exposure to deforestation risk through multiple channels, including heightened credit risk, regulatory compliance challenges, reputational damage, and increased market volatility, all of which can undermine financial stability. For example, lending to businesses linked to deforestation can result in significant financial and reputational risks because those businesses may face operational disruptions, increased costs, or legal

³ Physical climate risks from deforestation, such as flooding and soil erosion, can erode asset values and collateral, increasing default risks; for instance, degraded land may reduce loan collateral value. Transition risks—regulatory, market, reputational, and legal—further disrupt financial stability, as stricter regulations raise compliance and legal costs and default risks, prompting banks to reassess lending strategies.

penalties, affecting their ability to repay loans, triggering defaults, and impairing the bank's financial stability. Analyzing how banks navigate deforestation risks, especially in response to shifts in policy, is the objective of this study.

Specifically, we test whether banks primarily prioritize short-term profitability gains and existing lending relationships (Degryse, Roukny, and Tielens, 2022; De Haas and Popov, 2023; Giannetti, Jasova, Loumiotis, and Mendicino, 2023) over long-term concerns, including prudential, regulatory, and reputational risks (Reghezza, Altunbas, Marques-Ibanez, d'Acari, and Spaggiari, 2022; Ehlers, Packer, and De Greiff, 2022; Correa, He, Herpfer, and Lel, 2023; Degryse, Goncharenko, Theunisz, and Vadasz, 2023; Ivanov, Krutli, and Watugala, 2023). *Ex ante* it is unclear how weakening environmental law enforcement would impact bank lending to industries with high deforestation risk (agribusinesses) versus those with low deforestation risk. Banks' responses to the shock hinge not only on the trade-off between risk and profitability but also on how they navigate potential shifts in borrower risk, market dynamics, and expected loan outcomes.

On the one hand, a relaxation of constraints, such as environmental law enforcement, is expected to increase the constrained activity—in this case, lending to deforesting industries. This could occur as lower compliance costs and higher short-term profitability make deforestation-related activities more attractive. Moreover, industries linked to deforestation may present higher growth potential as a result of reduced regulatory burdens, making them more appealing to creditors seeking to capitalize on short-term financial opportunities. The prospect of job creation and economic growth within these industries could also incentivize banks to extend credit, prioritizing immediate gains over potential long-term risks.

On the other hand, weakening environmental law enforcement may prompt banks to increase their focus on deforestation-related climate risks, leading to a reduction in lending to agribusinesses engaged in deforestation. First, weakened enforcement could heighten reputational concerns, as suggested by Boot, Greenbaum, and Thakor (1993), prompting banks to self-regulate and avoid "brown" industries to protect long-term value. When explicit regulatory constraints are relaxed, reputational incentives may drive more

cautious lending behavior. Second, banks may recognize a misalignment between regulatory enforcement and true long-term climate risks, leading them to adopt a more conservative approach despite reduced enforcement. Banks, with a deeper understanding of deforestation risks, may see potential long-term liabilities, including legal, regulatory, and reputational damage, and opt to reduce exposure to deforesting industries even in the absence of stringent regulation. Banks exposed to deforestation risks—through credit, reputational, regulatory, and legal channels—could prioritize long-term risk management over short-term gains. By incorporating physical risks, such as land degradation, and transitional risks tied to evolving regulations and market preferences, banks may seek to mitigate potential defaults and reputational damage. This proactive approach would not only align with sound risk management practices but also enhance the bank’s credibility, resilience, and long-term value (Freeman, 1984).

Our exploration is also called for because prior evidence suggests that agribusiness credit is strongly associated with increases in deforestation risk (Andersen, 1996; Alvarez and Naughton-Treves, 2003; Hargrave and Kis-Katos, 2013; Assunção, Gandour, Rocha, and Rocha, 2020). The banking sector holds about two-thirds of the country’s financial system assets and has responsibilities to manage risks arising from unsustainable interactions with nature (Calice, Diaz Kalan, and Miguel, 2021).

Brazil’s role as a major emerging economy—ninth in global GDP in 2023 International Monetary Fund rankings and largest in Latin America—provides a unique lens to observe policy implications and avoid confounding cross-country differences. In developing nations like Brazil, weaker rule of law could create a gap between regulation and enforcement that may undermine environmental regulations (OECD, 2018; UN Environment Programme, 2014, 2019). Enforcement is key if firms and banks recognize regulatory risks only when substantial consequences for noncompliance are anticipated. This highlights challenges in understanding how laws impact financial institutions in developing countries, where the existence of laws may not always guarantee effective implementation.

Prior research on effects of environmental law enforcement is scarce. Assunção, McMillan, Murphy, and Souza-Rodrigues (2023) explore how the design of environmental law enforcement may lead

to different environmental outcomes using counterfactual analysis. However, to the best of our knowledge, we are the first to directly investigate whether banking activity reacts to changes in enforcement capacity.

Examining the consequences of actual changes in environmental law enforcement, rather than laws alone, is particularly relevant for developing nations like Brazil. These countries rely heavily on natural capital for economic development, exposing them to the higher risk of irreversible environmental degradation, subsequent crises, and social collapses in absence of adequate environmental governance (Combes, Delacote, Motel, and Yogo, 2018; Diamond, 2013). Moreover, weaknesses in legal frameworks can contribute to reduced accountability for environmental violations. In Brazil, IBAMA's vulnerability to political influence can raise concerns about potential risks to financial resource management (Yee, Tang, and Lo, 2016; Abreu, Soares, and Silva, 2022). Given that BRICS nations contribute 40 percent of global greenhouse gas emissions, exploring changes in their law enforcement is highly relevant (Liu, Zhang, and Bae, 2017).

To identify the effects of a relaxation in the environmental law enforcement on bank lending to deforesting industries, we exploit the cuts in the environmental oversight personnel of the IBAMA across Brazilian federal states in 2019. This constitutes an exogenous shock to environmental law enforcement stringency as demonstrated by the surprise and uncertainty expressed by many major press articles.⁴ Such personnel cuts can significantly undermine the ability of the environmental agencies to effectively monitor and enforce the laws.

For data, we rely on comprehensive administrative records from four distinct sources in Brazil, including granular bank branch financial data. To help identify the effects, we adopt a panel collapsed at the bank branch level into a single observation per branch covering the changes from the pre-shock (2018)

⁴ For example, <https://edition.cnn.com/2022/09/20/americas/brazil-bolsonaro-deforestation-term-intl-latam/index.html>; <https://www.reuters.com/article/idUSKCN1VII3Q/>; <https://edition.cnn.com/2019/08/25/americas/brazil-bolsanaro-environmental-record-intl/index.html>; <https://www.greenpeace.org/international/story/52098/bolsonaro-president-brazil-amazon-environment/>; <https://www.economist.com/graphic-detail/2019/08/15/deforestation-in-the-amazon-may-soon-begin-to-feed-on-itself>.

to the post-shock (2019) period, akin to Khwaja and Mian (2008) and Schnabl (2012), and investigate the transmission of the environmental law enforcement shock to the banking sector. Specifically, we analyze the impact on each bank branch's lending to high deforestation risk industries—agribusinesses (agricultural and agro-industrial industries)—after the environmental law shock. To enhance identification, we conditionally examine this effect based on municipalities' *ex-ante* deforestation potential. Employing a *quasi*-difference-in-difference (*quasi*-DID) model with fixed effects for banks and federal states, controlling for regional credit demand, we simultaneously conduct within-bank estimations using the branch-level credit data. This empirical strategy mitigates concerns related to demand shocks or unobserved bank characteristics influencing credit provision to deforestation-intensive industries.

Our empirical investigation reveals that after the sudden relaxation in the environmental law enforcement capacity in Brazil in 2019, banks tended to prioritize more short-term financial gains and existing “brown” relationships. They significantly increased their share of credit to accommodate credit demand from agribusinesses located in regions with a higher proportion of land suitable for deforestation. Our evidence is robust to a variety of tests, including alternative dependent variables, alternative estimation techniques, alternative sample composition, ruling out alternative explanations such as state and foreign bank ownership, and the inclusion of competing interaction terms with additional municipality characteristics. Placebo tests in which we assume the shock occurred three, two, or one year before the actual date yield no significant results. Placebo tests in which we replace bank agribusiness credit (linked to large-scale deforestation) with credit to other sectors (not linked to large-scale deforestation) do not show positive or significant increases in credit after the shock.

The main effects are more pronounced in regions characterized by significant pre-existing concentrations of agro-industrial activities, suggesting a potential shift in perceived returns for agribusiness firms in areas with weakened oversight. This implies a possible change in the anticipated profitability for agribusiness enterprises operating in regions with diminished environmental supervision. We also show that results are more pronounced for banks with a stronger *ex-ante* risk appetite, which are more prone to

engage in “brown” loan supply following the weakening of IBAMA enforcement capacities. These results may signal an unexplored tendency among financial institutions to prioritize short-term gains and profitability and overlook long-term transition risks when the climate policy stringency is weakened.

Our findings point to an internal capital markets channel: We conjecture that banks may use internal capital markets to channel resources and accommodate the demand for agribusiness credit in regions affected by relaxed enforcement. This aligns with prior research by Houston, James, and Marcus (1997), Bustos, Caprettini, and Ponticelli (2016), Ben-David, Palvia, and Spatt (2017), Coleman, Correa, Feler, and Goldrosen (2017), and Becker, Busch, and Tonzer (2021), indicating that Brazilian banks strategically employ internal capital markets to navigate external shocks or policy changes. Using proxies for changes of internal funds from the bank to its branches and branch profitability as dependent variables, our analysis shows that banks engaged in an internal redistribution of resources toward branches of the same bank located in regions with greater availability of forested areas. Thus, internal capital market redistribution to branches able to grasp profitability benefits emerges as a channel for our results. The analysis underscores the role of internal capital markets in understanding the observed increase in agribusiness credit following the enforcement reduction.

Another important channel to test is political connections, as prior research, including for Brazil, finds that firms and areas that provide higher financial support for winning officials are rewarded (Fisman, 2001; Faccio, Masulis, and McConnell, 2006; Faccio and Parsley, 2009; Leuz and Oberholzer-Gee, 2006; Claessens, Feijen, and Laeven, 2008). We construct measures of campaign contributions and find that our main higher “brown” credit results tend to be more pronounced for regions with higher political support for the incumbent party and coalition. These results may suggest that agribusiness firms could derive higher benefits from political connections.

Finally, to address skepticism regarding the link between agribusiness credit and deforestation in Brazil, we also conduct a real effects analysis. For this, we use a municipality-level sample (level at which deforestation data are available), collapsing all data at the municipality-level panel into a single observation

per municipality, in the spirit to Khwaja and Mian (2008) as above, and use the change in natural forest area from before to after the shock as the dependent variable. Using two different methodologies, we confirm that the change in the bank branch share of agribusiness credit after the shock and the weakening of environmental law enforcement are linked to substantial rise in deforestation. Overall, results of this study have important policy implications and underscore the important role of rigorous enforcement in ensuring banks internalize deforestation risks.

Our study adds a distinctive and important perspective to the evolving literature on climate risk, policy, and financial institutions. Previous research focused primarily on climate risks from hurricanes and wildfires (Correa, He, Herpfer, and Lel, 2023; Degryse, Goncharenko, Theunisz, and Vadasz, 2023; Fuchs, Nguyen, Nguyen, and Schaeck, 2023; Ivanov, Kruttli, and Watugala, 2023) has demonstrated how banks adjust lending decisions in response to environmental considerations through altering loan spreads or probabilities of default or reducing credit to high-carbon firms. Studies by Beyene, De Greiff, Delis, and Ongena (2021), Benincasa, Kabas, and Ongena (2022), Degryse, Roukny, and Tielens (2022), Kacperczyk and Peydró (2022), De Haas and Popov (2023), and Giannetti, Jasova, Loumiotis, and Mendicino (2023) shed light on various aspects, from the impact of climate policies on banks' effectiveness to cross-border lending practices and the reluctance of banks to alter lending policies due to potential negative effects on existing relationships. Our work is the first, to our knowledge, to examine the immediate effects of a sudden shift in the enforcement of environmental laws on bank "brown" credit extension in Brazil, offering insights distinct from previous studies that focused on post-regulation adjustments or long-term policy effects. Moreover, our focus is on deforestation, another type of climate risk, which is less than fully explored in scholarly inquiries.

Our study also contributes to law and finance research, which highlights the critical role of legal frameworks in shaping economic and financial outcomes. Building on seminal works by La Porta, Lopez-de-Silanes, Shleifer, and Vishny (1997, 1998), Levine (1999, 2005), Malmendier (2009) and others, we further explore the nexus between law and financial dynamics. Recent studies have delved into specific

aspects of this relationship such as the impact of legal enforceability on loan structures (Bae and Goyal, 2009; Haselmann, Pistor, and Vig, 2010), the effects of bankruptcy laws on credit markets and borrower behavior (Rodano, Serrano-Velarde, and Tarantino, 2016; Schiantarelli, Stacchini, and Strahan, 2020), and the influence of court congestion on credit and economic outcomes (Ponticelli and Alencar, 2016; Heitz and Narayanamoorthy, 2021; Fonseca and Van Doornik, 2022). Extending this line of inquiry, we focus on repercussions of the changes in enforcement of environmental laws, which are rarely considered. This offers a fresh perspective on the interplay between legal factors and financial and environmental consequences.

We also aim to enhance the exploration of financial sector and real economy dynamics in Brazil, integrating insights from Claessens, Feijen, and Laeven (2008), Behr, Norden, and de Freitas Oliveira (2022), Martins, Schiozer, and de Menezes Linardi (2023), Norden, Mesquita, and Wang (2021), Colonnelli, Lagaras, Ponticelli, Prem, and Tsoutsoura (2022), and Martins, Schiozer, and de Menezes Linardi (2023). Behr, Norden, and de Freitas Oliveira (2022) highlight the positive correlation between bank credit relationships and employment and wages in Brazilian firms, emphasizing the economic impact of bank credit availability. Martins, Schiozer, and de Menezes Linardi (2023) stress the importance of same-bank lending in supply chain dynamics. Claessens, Feijen, and Laeven (2008) uncover the influence of political connections on Brazilian firms, revealing higher stock returns and increased bank financing for those contributing to elected federal deputies. Colonnelli, Lagaras, Ponticelli, Prem, and Tsoutsoura (2022) explore the impact of revealing corrupt practices on firms engaged in illegal dealings with the government, and find adaptive responses in firms' growth strategies, capital investment, and borrowing. Our unique contribution extends this research by investigating how changes in environmental law enforcement in Brazil shape bank lending to deforesting industries and subsequent deforestation outcomes. It adds valuable insights to the understanding of the intricate relationships between financial dynamics and environmental policies in the Brazilian business landscape.

Finally, we add to research on political connections and financial outcomes that used cross-country and country-specific political connections, which found that political connections increase firm value for

the connected firms, including through preferential access to financing (Fisman, 2001; Johnson and Mitton, 2003; Ferguson and Voth, 2008; Faccio and Parsley, 2009; Leuz and Oberholzer-Gee, 2006; Claessens, Feijen, and Laeven, 2008) or have real economic outcomes, increasing job creation (Bertrand, Kramarz, Schoar, and Thesmar, 2004). We complement and add to this research by providing evidence of the influence of political connections on “brown” credit supply in the Brazilian Amazon. Our political economy analysis underscores the enduring value of political connections in influencing bank credit provision, even within the context of deforesting industries.

The remainder of the paper is organized as follows. Section 2 shows our hypothesis development. Section 3 offers an overview of the environmental law in Brazil and changes in the enforcement over our sample period. Section 4 describes our dataset and identification strategy. Section 5 explains our empirical results, and Section 6 draws conclusions and provides policy implications.

2. Hypothesis development

It is unclear *ex ante* how a weakening in environmental law enforcement would impact bank lending to industries with high deforestation risk (agribusinesses) versus those with low deforestation risk. Our empirical analysis tests which of the following views empirically dominates. On the one hand, according to **Hypothesis 1 (Short-Term Profitability Gains)**, a reduction in enforcement stringency for deforestation control might result in an increased share of “brown” agribusiness credit by banks. In general, it is expected that a relaxation of a constraint will lead to an increase in the activity being constrained, which in this case refers to deforestation-related lending. On the other hand, according to **Hypothesis 2 (Long-Term Value Gains)**, weakened environmental law enforcement may decrease bank “brown” credit extension. The effect of a weakening in environmental law enforcement on banks’ credit would depend on the trade-off banks face between the short-term profitability gains derived from the exploitation of credit opportunities to new agribusinesses and the preservation or enhancement of existing lending relationships with “brown” borrowers versus the longer-term value gains inclusive of prudential, regulatory, and reputational risks. Banks’ responses to this trade-off hinge on prioritization of immediate financial gains over the potential

long-term impacts of deforestation-related risks on their resilience and stability.

To expand, **Hypothesis 1 (Short-Term Profitability Gains)** suggests that a weakening in environmental law enforcement may increase bank credit to deforesting firms because of lower compliance costs and higher perceived short-term profitability. In this context, banks' responses to the enforcement shock will depend not only on the trade-off between risk and profitability but also on how the shock alters expected outcomes on loans to agribusinesses. Weakening environmental laws could reduce compliance costs for firms engaged in deforestation, making their operations more cost-effective and potentially leading to higher profit margins. Some may also argue that industries linked to deforestation, when unhindered by strict environmental regulations, may experience growth, leading to job creation and overall economic development. This positive economic outlook could make these industries more attractive to investors and creditors, who might see an opportunity for better financial gains from improved relationships with them.

Hypothesis 2 (Long-Term Value Gains), however, suggests a different outcome. A weakening of environmental law enforcement could lead banks to reduce credit to deforesting firms as they internalize more deforestation-related risks and adopt broader climate risk management strategies. There are two mechanisms that could explain this counterintuitive behavior. First, drawing on insights from Boot, Greenbaum, and Thakor's (1993) work, the relaxation of formal enforcement mechanisms might actually heighten the role of reputational factors in banks' lending decisions. In an environment of contractual incompleteness, reputational concerns become more salient when explicit contract terms or regulations no longer constrain activities. As a result, banks may self-regulate and avoid exposure to "brown" industries to protect their long-term reputation. Second, banks may view the reduction in enforcement as a signal that regulators or examiners are potentially mismeasuring or misfocusing on certain activities that are easily quantifiable but do not capture the full spectrum of long-term climate impacts. In such a scenario, banks—armed with better internal knowledge—may steer away from "brown" industries because they recognize the long-term risks associated with deforestation, even if these risks are not immediately apparent in regulatory frameworks. Additionally, examiners may have objectives that do not perfectly align with the

true intent of the regulations, leading banks to adopt more conservative lending practices despite the relaxation in enforcement.

In this scenario, banks exposed to both physical risks—such as land degradation and increased flooding—and transitional risks—including reputational, regulatory, and legal liabilities—may reevaluate lending to industries linked to deforestation. Businesses involved in deforestation could face regulatory penalties, legal lawsuits, operational disruptions, and reputational damage, all of which impair their ability to repay loans, thereby undermining bank resilience and stability. As public demand for sustainable practices intensifies, banks must account for long-term financial and regulatory risks. Proactively managing these risks enhances banks' climate risk management credentials, strengthens their reputation, and supports long-term value creation, positioning them as reliable institutions in an increasingly sustainability-focused financial landscape.

3. Institutional details on environmental law and its enforcement in Brazil

The foundation of the Brazilian environmental law system is the Brazilian Forest Code (Lei 12.651/2012), governing landowners' responsibilities related to forest conservation, legal reserves, and environmental licensing. The initial effort to combat deforestation emerged in 1989 with the “Nossa Natureza (Our Nature)” program. Subsequently, the 2004 initiative, “Action Plan for the Prevention and Control of Deforestation in the Legal Amazon” (PPCDAm), introduced additional legal procedures for the management and control of the Brazilian Amazon Forest. Its intended objective was to promote the sustainable use of the land for economic and infrastructure development. It dictated the legal procedures regarding monitoring and control of deforestation, environmental licensing and fining, and on-the-ground law enforcement. However, in 2012, the PPCDAm dictated a revision of Brazilian Forest Code to grant amnesty for all illegal deforestation before 2008 (West and Fearnside, 2021). This exemplifies the ease with which environmental laws can be dramatically altered, consequently contributing to the likely increased perception of impunity among land grabbers. Nonetheless, in December 2015, Brazil signed the Paris Agreement at COP 21 of the UNFCCC, under which the country committed to achieve zero illegal

deforestation in the Amazon by 2030.⁵

One main strategy adopted to combat illegal deforestation in Brazil was the use of punitive power of the state and the imposition of administrative fines (Mendes, 2021). This was supported by an environmental enforcement structure, largely overseen by IBAMA. Established in 1989, IBAMA is a federal agency responsible for enforcing environmental policies and regulations. It operates under the Ministry of the Environment and plays a crucial role in monitoring, licensing, and combating illegal activities that threaten the Amazon rain forest. The institute employs field agents, inspectors, and technical experts to carry out its mission. On-the-ground enforcement is carried out by armed IBAMA staff members that physically oversee the land.

Prior to 2019, there was a significant emphasis on environmental protection and law enforcement in Brazil. However, in 2019, a significant shift in environmental policy direction occurred with direct implications for environmental law enforcement. Specifically, sudden reductions in staff and resources for environmental agencies, including IBAMA, occurred (Peres, Campos-Silva, and Ritter, 2022). Moreover, Brazil's commitment to the Paris Agreement was questioned and we saw an expressed desire to expand regional infrastructure, agricultural activities, and mining operations with limited consideration for indigenous rights and existing environmental regulations (Escobar, 2018; Tollefson, 2018). This shift triggered international attention and raised questions about the commitment to addressing deforestation and climate risks. In summary, the changes in climate law enforcement in 2019 had significant implications for the Brazilian Amazon Forest, contributing to rising deforestation, challenges for indigenous communities, and broader effects on global climate efforts. Our study points to important consequences of this sudden shift from the banking sector's perspective.

⁵ Regarding the Brazilian environmental laws that have directly affected the financial system, since 2008 Brazil has implemented some voluntary (the Green Protocol) and other mandatory guidelines for banks to deal with social and environmental risks. The Green Protocol fosters the provision of financial credit to promote the population's quality of life and sustainable use of the environment and commits participating banks to consider the impacts and environmental costs in managing assets (Oyegunle and Weber, 2015). Moreover, the Central Bank of Brazil, under resolution N.4.327, requires banks to establish procedures for identification, classification, monitoring, and mitigation of socio-environmental risks.

4. Data and empirical approach

4.1 Data and sample

Our data are from four different sources of administrative records from Brazil, covering 2018 to 2019. First, we collect granular data on the universe of Brazilian bank branches at the municipal level from the ESTBAN (Estadística Bancária Mensal por Município) database published by the Central Bank of Brazil. Since we cannot distinguish among different offices of a bank within a municipality, a bank branch should be considered as the consolidated assets and liabilities held by a bank within a municipality. This approach has been previously used, for instance, to explore questions about the transmission of domestic and foreign liquidity shocks to Brazilian municipalities in different settings (Coleman and Feler, 2015; Bustos, Caprettini, and Ponticelli, 2016; Noth and Ossandon Busch, 2021). As of 2018, 3,364 of the 5,570 Brazil municipalities report hosting at least one bank branch, and branches operate in all 27 federal states.

Second, we combine branch data with information on banks' call reports containing balance sheets and income statements at the bank group level from the Central Bank of Brazil. We manually construct an identifier to connect each branch to its corresponding bank. While 208 banks reported being active in Brazil as of 2018, most of them were concentrated in the investment banking sector, lacking a network of regional branches that are our main unit of interest. For example, only 56 banks reported more than one active branch as of 2018. We begin with a sample of 9,806 branches active as of 2018 and introduce three sample restrictions to align the sample with our identification strategy. First, we restrict the sample to branches active throughout 2018 and 2019, avoiding the results being influenced by branches entering or exiting the market. Second, we restrict the sample to branches that report active outstanding credit balances in the agricultural sector as of 2018. Finally, we drop the metropolitan areas of Sao Paulo and Rio de Janeiro from the sample, as these regions represent financial centers with little exposure to agriculture activity. Moreover, most banks are headquartered in these regions. With these restrictions, our final sample consists of 3,909 branches operating in 2,093 municipalities and belonging to 20 banking conglomerates. Each bank reports branches operating, on average, in 179 municipalities.

Third, we merge the bank branch-level data with an administrative record of the staff employed by IBAMA in each federal state. These data are collected from yearly reports published by the Brazilian Ministry of Finance. We use this to construct our measure of IBAMA's personnel cuts from 2018 to 2019, which constitutes the shock that weakened environmental law enforcement.

Finally, we complete our data with an administrative record of each municipality's geographical area reported use (agriculture, forestry, or being kept as natural rain forest environment) from the Brazilian Annual Land Use and Land Cover Mapping Project (Mapbiomas). This source provides information on the yearly shares of land use per municipality each year. We use this information to compute the share of natural environment to total area per municipality as of 2018. As explained below, we use this variable to assess the municipal area available to be deforested per municipality, proxying for the extent to which the decrease in IBAMA's staff may have had an impact on firms' incentives to increase the areas intended for agriculture and related activities.

The final combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008) and Schnabl (2012). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (January 2019) and use the change between periods in bank share of "brown" agribusiness credit and environmental oversight personnel as key variables for the analysis. We provide more details on our empirical approach below.

4.2 The IBAMA oversight personnel shock

We build an empirical setting aimed at identifying the effect of a weakened enforcement of environmental law in Brazil as proxied by the sudden reduction in IBAMA's environmental oversight staff from January 2019.

The sudden significant reduction in IBAMA's budget and environmental oversight personnel in Brazil in 2019 became a matter of heated public debate in Brazil and abroad. Moreover, the local and international press presented this as a sudden and unprecedented dismantling of environmental law enforcement capacities in Brazil.

First, while IBAMA's approved budget for 2019 slightly increased compared with 2018, the main impact came through a drastic cut in the budget's execution, which decreased its payroll alone from 91 percent in 2018 to 56 percent in 2019. In 2019, the budget assigned to new investments in enforcement capacities had an execution of only 4 percent (see Figure 1). Despite budget execution details being clearly important, data availability on this at a granular level impedes us from using this as a shock in our analysis.

Second, and what we exploit as the shock in our analysis, is that IBAMA's oversight staff, the "boots on the ground" for environmental law enforcement, decreased significantly from January 2019. We calculate changes in IBAMA's oversight personnel between 2018 and 2019 based on data available at the federal state level. Figure 2 illustrates the percentage change in IBAMA's staff in each of the 27 federal states in Brazil. Between 2018 and 2019, 20 federal states reported significant decreases in IBAMA's oversight staff, with an average decrease across affected regions of 6.2 percent, and largest decreases being reported in the large federal states exposed to deforestation. Out of the five most affected federal states, four were within the so-called Legal Amazon, a region of nine federal states in the northwest of Brazil, shown in Figure 3. These regions reported an average decrease in IBAMA's staff of about 14 percent on a yearly basis, with even larger decreases for individual states. For instance, the staff decreased by 20 percent in the state of Amazonia and by 15 percent in the states of Mato Grosso do Sul and Tocantins.

Importantly, official records suggest that these drastic reductions in environmental budget execution and oversight personnel had material consequences for IBAMA's enforcement capacities. For instance, the number of sanctioning processes due to environmental law violations decreased by 50.6 percent between 2018 and 2019, while only 16 percent of the budget assigned to on-site inspections and fire-control measures was executed (Werneck, Angelo, and Araujo, 2022). Against this backdrop, the deforestation in the Amazon region increased by 49 percent, while the number of fires recorded in the Amazon—associated with deforestation practices—increased by 52 percent during 2019 compared with 2018 (INPE, 2023). Figure 4 plots the annual loss in natural forest area for each federal state in the Legal Amazon from 2010 to 2021 and shows very significant increases in deforestation in the years after the 2019

shock in environmental law enforcement.

4.3 Empirical framework and identification strategy

We estimate the effect of a sudden relaxation in environmental law enforcement in Brazil from 2019—proxied by the change in IBAMA’s oversight staff within federal states—on the change in bank branch “brown” agribusiness (agricultural and agro-industrial firms, sector associated with large-scale deforestation risk) credit.

Following prior *quasi*-experimental settings in the empirical banking literature (Khwaja and Mian, 2008; Schnabl, 2012), we use the plausibly exogenous variation in enforcement capacity to estimate a *quasi*-DID model in which we collapse the bank branch-level panel into a single observation per branch. Specifically, we collapse observations for each bank branch over the periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank shares of agribusiness credit and environmental oversight personnel as key variables for the analysis. We adopt this procedure to avoid concerns of biased standard errors due to autocorrelation (Bertrand, Duflo, and Mullainathan, 2004). Moreover, this approach better facilitates the interpretation of the effects since aggregated time trends and banks’ unobserved time-invariant characteristics do not affect the results after having first differentiated the main variables of interest.

We use the following *quasi*-DID empirical model for the extension of “brown” agribusiness credit by bank branch i in municipality j , from 2018 to 2019:

$$\Delta AG\ Credit_{i,j,(18-19)} = \beta 1(\Delta IBAMA_{j,(18-19)} \times Av\ Forest_{j,2017}) + \mu_{uf} + \delta_i + \Omega_{ij} + \epsilon_{i,j} \quad (1)$$

Our key dependent variable is $\Delta AGCredit$, the change in the bank branch share of agribusiness credit to total credit from 2018 to 2019 at branch-municipality level. The key explanatory variables are: the *quasi*-DID term, $\Delta IBAMA \times Natural\ Forest\ Area$, and the uninteracted terms $\Delta IBAMA$ and $Natural\ Forest\ Area$, where $\Delta IBAMA$ is the change in the environmental oversight personnel of the national agency IBAMA from 2018 to 2019 available at federal state level, and $Natural\ Forest\ Area$, which is the *ex-ante* percentage of area available to deforest (forest area in km²/total area km²) as of 2017, which is at municipality level.

Importantly, the interaction with “*Natural Forest Area*” serves two purposes: It allows narrowing down the estimation at the municipal level, and it sheds light on the mechanism in place as banks may take advantage of a weaker law enforcement mostly in regions where there is more available area to deforest. The standalone term $\Delta IBAMA$ is redundant because of the inclusion of federal state fixed effects that we discuss below.

Then, μ_{uf} , represents federal-state fixed effects and allows us to control for demand factors; given the collapsed panel between the before/after periods, they are like *quasi*-region-time fixed effects. δ_i represents bank fixed effects; given the collapsed before/after periods, this is like *quasi*-bank-time fixed effects, allowing for a within-bank estimation. Therefore, we may be able to address whether the same bank could increase more of its agribusiness credit in certain regions, depending on the before/after changes in IBAMA staff levels. Ω_{ij} is a vector of control variables capturing branches’ characteristics. While bank characteristics are subsumed within the bank fixed effects, branch characteristics such as their size, deposit base, or profitability, may further explain an expansion of credit to agribusiness firms. To address this, we include branch size (log assets), branch liquidity ratio (the ratio of liquid assets to total assets ratio), branch profitability (return on assets [ROA]), and branch deposit ratio (the ratio of deposits to total liabilities) as controls across all specifications. These variables are computed as 2017 averages from the monthly underlying data. Finally, $\varepsilon_{i,t}$ represents a white-noise error term. We account for the fact that the standard errors could be correlated across branches of the same bank by clustering standard errors at the bank level.

The coefficient of interest is β_1 on the quasi-DID term, $\Delta IBAMA \times \textit{Natural Forest Area}$. It captures whether the sudden decrease in IBAMA’s oversight staff combined with a higher percentage of area available to deforest incentivized banks to increase or reduce credit to agribusiness firms (sector associated with large-scale deforestation).

The coefficient on β_1 would be negative if **Hypothesis 1** dominates **Hypothesis 2**, that is, banks pursue short-term growth or profitability gains instead of longer-term value gains inclusive of prudential, regulatory, and reputational risks. The intuition is that a weakening in environmental law enforcement

stringency could lead to short-term profitability gains when banks expand credit to accommodate an increase in the demand for credit from agribusinesses that could benefit from a weakened enforcement capacity. Conversely, the coefficient on β_1 would be positive if **Hypothesis 2** dominates **Hypothesis 1**.

4.4 Further identification concerns

We next discuss two additional concerns for identification and how we address them.

First, the change in IBAMA's environmental oversight staff could depend on regional characteristics. For instance, the government may reduce law enforcement capacities in regions that are politically aligned, or where economic growth through forest exploitation is already a trend. Moreover, the potential increase in branches' exposure to the agribusiness sector could reflect banks' own business models or trends in local credit demand that may be spuriously correlated with the change in IBAMA staff.

Our approach to addressing this concern is threefold. First, we exploit the fact that the change in IBAMA's environmental oversight staff in 2019 can be considered exogenous from each municipality's perspective. The sizable decrease in IBAMA's capacities was not chosen at the municipality level, since IBAMA had only a few regional offices, mostly concentrated in the federal states' capitals. Second, as mentioned above, we use the plausibly exogeneous change in enforcement capacity to estimate a *quasi-DID* model in which we collapse the branch-level panel into a single observation per branch. Third, we are further tightening the identification by saturating the *quasi-DID* model with federal state and bank fixed effects. By introducing the interaction term with municipalities' share of area available to deforest in Eq. (1), we not only shed light on an underlying plausible mechanism linking weak law enforcement and agribusiness credit, but also allow for the use of federal state fixed effects that capture unobserved variation across branches that could be attributed to varying credit demand trends between years 2018 and 2019.

Still, another concern may be that unobserved changes in banks' business models could affect the estimation, as banks that are more prone to expand in the agribusiness sector could also be more active in regions that face a stronger reduction in law enforcement. The introduction of bank fixed effects in Eq. (1) reduces this omitted variable concern. In fact, we estimate Eq. (1) as a within-bank estimation, in which we

compare branches of the same bank that have the same characteristics of their banking conglomerate, including, for instance, changes in a bank’s business model that are contemporaneous to the new presidential election. Finally, as mentioned above, we also control bank branches’ characteristics in all regressions.

We further address more specific identification concerns in a series of robustness tests discussed in Section 5.8. For instance, we estimate placebo tests with alternative event time windows, and we test the validity of the findings when introducing the regression competing interaction terms between the change in IBAMA’s environmental oversight staff and other regional characteristics.

4.5 Parallel trends analysis

As is conventional in standard DID applications, we also conduct a test for the validity of the parallel-trends assumption. Figure 5 plots the evolution over time of the simple average change in the share of agribusiness loan growth ($\Delta AGCredit$) that we use in our baseline analysis for branches located in regions with a large versus small “*Natural Forest Area*” (affected and not-affected, respectively) from 2018 to 2020.

Figure 5 shows that before the shock in environmental law enforcement, bank branches provided on average slightly less agribusiness credit to affected areas in early 2018 or that a roughly similar trend existed in bank branch agribusiness credit to large versus small “*Natural Forest Area*” in the last months of 2018, but this reverses after the law enforcement shock.

The aggregate movements in bank branch agribusiness credit growth for large versus small “*Natural Forest Area*” provide some preliminary evidence consistent with the empirical domination of a short-term profitability shift of banks that we alluded to above (**Hypothesis 1**) over internalization of deforestation risks and longer-term value gains (**Hypothesis 2**). Figure 5 also suggests that the parallel trends assumptions are not violated for bank agribusiness loan growth. Of course, these aggregate trends are only mildly suggestive, can show only simple differences, and neither show individual bank branch behavior nor include control variables. In the next section, we investigate our question more rigorously in our *quasi*-DID regression model, controlling for different demand and supply factors and addressing

identification concerns.

5. Empirical results

5.1 Baseline results

Table 1 provides definitions and data sources as well as summary statistics such as means, standard deviations, minimum and maximum values, on all variables used in our analysis.

Our main regression analysis evidence is presented in Table 2. We report results for Eq. (1) using four different specifications: Column (1) presents a simple univariate model without any controls or fixed effects; Column (2) includes federal state fixed effects; Column (3) includes both federal state and bank fixed effects; and Column (4) shows the most complete model with federal state and bank fixed effects as well as controls for key bank branch characteristics. We find a negative coefficient for the key *quasi-DID* term ($\Delta IBAMA_{j,(18-19)} \times Av Forest_{j,2017}$). The sign and the statistical significance remain stable across models when controlling for different fixed effects and adding branch controls. This suggests that after the shock, a decrease in the IBAMA environmental oversight staff—which relaxed environmental law enforcement in Brazil—coupled with a higher exposure to areas with a higher percentage available to deforest, incentivized banks to increase their share of agribusiness credit. This is consistent with the empirical dominance of **Hypothesis 1**, under which banks may place more value on higher short-term profitability gains.

Results are also economically significant. Figure 6 presents the marginal effects at a 95th percent confidence level of changes in the number of IBAMA’s oversight staff on the proportion of agribusiness credit across the distribution of municipalities’ share of area available for deforestation. These estimates are derived from our baseline model specified in Eq. (1). They suggest that a one standard deviation decrease in IBAMA’s oversight personnel growth rate (5 percentage points) is associated with a 35 basis point increase in the share of agribusiness credit growth for branches located in municipalities with approximately 70 percent of *ex-ante* available area to be deforested. This effect represents approximately 35 percent of the average change in branches’ share of agribusiness credit, which is economically

meaningful.

5.2 Decomposition of bank agribusiness credit into subcomponents

In Table 3, we report how the sudden change in IBAMA oversight staff affects the composition of bank agribusiness credit, looking separately at its two key subcomponents: agricultural credit in Columns (1)–(2) and agro-industrial credit in Columns (3)–(4). The agricultural credit is the ratio of loans to finance crop cultivation to total loans; the agro-industrial credit is the ratio of loans to enterprises involved in processing, manufacturing, and value addition within the agricultural sector, to total loans. The latter primarily encompasses activities that convert raw agricultural products into food products related to agriculture.

These results in Table 3 suggest that between the two subcomponents, agricultural credit appears to be the driving force behind the increase in agribusiness credit following the relaxation of environmental law enforcement. In contrast, we find no significant effects for agro-industrial credit. Thus, effects are concentrated in the agriculture sector (farming and crop cultivation), which directly involves deforestation during the growth process. These results provide additional supporting evidence for **Hypothesis 1**, suggesting that a reduction in the staff responsible for forest oversight is fostering increased credit for activities with a higher deforestation risk.

5.3 Ex-ante agro-industrial importance

In Table 4, we further conduct a heterogeneity analysis to assess to what extent the effects of a weakening in the environmental law enforcement on bank provision of “brown” agro-industrial credit differ across municipalities with high versus low *ex-ante* agro-industrial importance, measured two ways: *ex-ante* agricultural physical area extension and *ex-ante* agricultural specialization. We rerun our baseline specification using sample splits.

Columns (2)–(3) show estimation results for sample splits based on *ex-ante* agricultural physical area extension (larger vs. lower than the median). Columns (4)–(5) show sample splits based on *ex-ante* agricultural specialization (larger vs. lower than the median). We find that after the decrease in IBAMA’s oversight staff, which significantly weakened climate law enforcement in Brazil, banks increase their share

of agribusiness credit particularly in regions with larger “*deforestable*” areas. The main effect is higher and significant only in regions with a strong *ex-ante* intensity of agro-industrial importance, both in amount of agricultural area and in agricultural output level.

5.4 Branch and bank traits

We expand our baseline model (Eq. 1) by introducing an additional factor related to branch or bank characteristics (*Branch/Bank Trait*) into our main *quasi-DID* interaction term, resulting in a triple interaction model ($\Delta IBAMA_{j,(18-19)} \times Av Forest_{j,2017} \times Branch/Bank Trait$). The branch traits considered in this analysis are: branch size (log assets), branch deposits to assets ratio, branch liquidity to assets ratio, and branch profitability ratio (ROA), all measured as of 2017. The bank traits considered in this analysis are: bank size (log assets), bank high risk credit to total credit ratio, bank capital to assets ratio, and bank government ownership status, all measured as of 2017, as well. Table 5 Panel A presents triple interaction models using bank branch traits, while Table 5 Panel B presents triple interaction models using bank traits.

The results in Table 5 Panel A suggest that bank branches that are larger and have fewer deposits to assets, engage in higher extension of agribusiness credit following the weakening of the environmental enforcement capacities. In addition, the results in Table 5 Panel B suggest that larger banks and those with higher risk appetite experience a higher increase in agribusiness credit following the weakening of the environmental enforcement capacities. Overall, these results further support **Hypothesis 1**, which indicates that banks place more value on higher short-term profitability gains.

5.5 Channel: Internal capital markets and profitability

This section explores a potential channel for our results: bank internal capital markets redistribution to possibly exploit short-term profitability gains. Our main results suggest that within a bank, the branches located in regions where IBAMA’s enforcement capacities decreased the most increase their exposure to agriculture to a larger extent. This finding may reflect an increase in expected returns—as perceived by banks—that can now expand operations in previously environmentally protected areas.

Thus, a plausible conjecture is that banks may leverage the weaker enforcement to their advantage to increase their own short-term profitability. Thus, they may channel liquidity through internal capital markets to support the supply of credit by branches that are geographically closer to agribusiness firms in the newly weakly-enforced areas. This builds on the notion that branches are restricted from raising deposits—their main source of funding—within the municipalities where they operate. Given this friction, exploiting a sudden shift in the expected return of loans to agribusiness firms will arguably require mobilizing resources from other branches affiliated with the same banking conglomerate.

The possibility that banks in Brazil may seize the opportunity of productivity shocks by shifting liquidity across regions has been discussed in related literature. Bustos, Caprettini, and Ponticelli (2016) shows, for instance, that productivity gains in the soybean industry led by technological changes created incentives for banks to provide increased financial resources to agriculture-intensive regions. Moreover, Coleman, Correa, Feler, and Goldrosen (2017) and Becker, Busch, and Tonzer (2021) show that Brazilian banks actively use internal capital markets within the country to adjust to foreign financial shocks or domestic changes in the stance of macroprudential policies, respectively. In our setting, finding traces of shifts in internal capital markets because of the reduction in IBAMA’s law enforcement capacities would further corroborate that banks’ reaction to this changing policy is driving our results.

To shed light on the dynamics in internal capital markets following the decrease in IBAMA’s law enforcement capacities, we adjust Eq. (1) by replacing the dependent variable with the log change in the average monthly balances of internal liabilities between 2018 and 2019. In this exercise, we use two definitions of internal liabilities: first, a narrow definition that considers only interbank liabilities vis-à-vis the same banking conglomerate to which a branch belongs; and second, a broad definition that considers the sum of interbank deposits and the former variable. For the case of interbank deposits, we cannot distinguish whether their origin lies inside the same banking conglomerate of a given branch, but we would expect a sizable share of those deposits to be internal, considering that bank branches outside the financial centers of Rio de Janeiro and Sao Paulo arguably lack operational independence to conduct interbank

business operations.

Table 6 Panel A reports the results of this estimation. The results confirm that internal capital markets reacted to the decrease in IBAMA's environmental enforcement capacities, with liquidity flowing into bank branches that were in a better position to grasp the benefits of an expansion in the agribusiness sector. Columns (1)–(2) of Table 6 Panel A report the results for the narrow definition of internal liabilities. Following a decrease in IBAMA's oversight personnel by 8 percentage points (a one standard deviation shift), branches located in municipalities at the 75th percentile of the distribution of natural forest area reported a 0.4 percentage point larger growth rate of internal liabilities than other branches of the same bank. This differential effect corresponds to 12 percent of a standard deviation in the growth rate of internal liabilities between 2018 and 2019.

The results are robust using our alternative broad definition of internal liabilities reported in Columns (3)–(4) Table 6 Panel A, in which case the effect reports a similar order of magnitude. We thus conclude that the documented increase in bank branch agribusiness credit following weaker environmental law enforcement policies was fueled by a sizable shift of liquidity through bank internal capital markets across Brazil. The fact that banks react by activating internal liquidity channels is reassuring about the interpretation of the main results as driven by a rationalization of bank activities across regions following weaker environmental enforcement policies.

Moreover, Table 6 Panel B further investigates whether the weakening in environmental law enforcement did indeed provide banks the ability to seize short-term profitability gains. We replace our dependent variable in Eq. (1) this time with change in bank branch ROA from 2018 to 2019 in Column (1) and from 2018 to 2020 in Column (2). Across both specifications, we uncover that after the shock in 2019, banks exposed to weakened environmental law enforcement and areas with higher percentage available to deforest significantly increased their profitability. This evidence strongly supports **Hypothesis 1**.

5.6 Political economy analysis

Previous research has shown that firms contributing to electoral campaigns can potentially benefit better

from policies implemented by newly elected governments. For the case of Brazil, Claessens, Feijen, and Laeven (2008) provide evidence that firms contributing to winning political candidates report larger stock returns and expand their access to bank finance relative to other firms. This suggests that the market for campaign donations may influence the relationship between political alignment and financial outcomes. Even if the effect of weaker environmental law enforcement holds, the way this relaxation affects firms could depend on local authorities' decisions regarding the distribution of limited enforcement resources, particularly in regions where politically aligned firms operate. We next explore this question by examining whether our baseline results hold across regions with varying degrees of political alignment.

We use donation-level data from Brazil's 2018 federal election to construct measures of regions' political alignment to 2019 incumbent president's coalition. Using administrative records from the Brazilian High Electoral Court (Tribunal Superior Eleitoral), we identify firms and individuals who, in the run-up to the 2018 election, donated funds to candidates from the Social Liberal Party (PSL), the 2019 incumbent president's party of affiliation. Additionally, we identify firms and individuals contributing to any of the parties that formed the president's coalition. Armed with these data, we compute the share of total electoral contributions within each federal state that went to the PSL or any of the incumbent president's allied parties. We then split the sample of federal states based on the median share of president-supporting contributions and estimate Eq. (1) separately for regions with high versus low financial support for the candidate's coalition. We explore whether the environmental law enforcement shock may have had a more pronounced impact in politically aligned regions, where firms may anticipate favorable treatment due to higher political support.

Table 7 presents the results of this analysis. When considering the share of donations directed to the PSL party, we find that the results hold primarily for the subsample of federal states with larger contributions to the president's party (Column 1), whereas federal states with relatively lower financial support to the president's campaign do not show a statistically significant increase in agribusiness credit following the weakening of environmental law enforcement. Interestingly, we observe a higher increase in

the size of the estimated coefficient in Column (1) compared to our baseline specification. This finding may suggest that the reduction in law enforcement did not benefit all regions equally, potentially reflecting a political economy dynamic in which politically contributing firms could have taken greater advantage of a weakened enforcement capacity.

5.7 Real effects: Deforestation analysis

Several prior studies suggest that the agribusiness sector plays a significant role in large-scale deforestation in the Brazilian Amazon (Peres, Campos-Silva, and Ritter, 2022). To address skepticism that such a link between agribusiness credit and deforestation may not be present during our sample period, we also conduct a real effects analysis that focuses on this link.

For this analysis, we use a municipality-level sample (level at which deforestation data are available) as we collapse all data at the municipality-level panel into a single observation per municipality, in the spirit to Khwaja and Mian (2008) as above, and use the change in natural forest area from before to after the shock as dependent variable.

Table 8 reports regression estimates that explain real “deforestation” effects using two different empirical approaches. Column (1) shows regression estimates that explain the relation between the change in credit supply to agro-industrial firms (a sector associated with large-scale deforestation) from 2018 to 2019 and the change in natural forest area from 2018 to 2019. Columns (2) and (3) show regression estimates that explain the relation between the sudden relaxation in environmental law enforcement in Brazil from the 2019 shock, which increased bank credit supply to agro-industrial firms, and the change in natural forest area from 2018 to 2019 for Brazil as a whole and for the Brazilian Amazon only, respectively.

Using both methodologies, we find that the change in the bank branch share of “brown” agribusiness credit after the shock and the weakening of environmental law enforcement are both linked to substantial rise in deforestation, and such effects are very large for Amazonia.

5.8 Additional robustness tests

5.8.1 Alternative dependent variables, controls, and fixed effects

To further mitigate identification concerns, we undertake several additional robustness checks. First, in Table 9 Panel A, we show the estimates of our baseline model employing different specifications. Column (1) repeats our main specification for convenience. Then, in Columns (2)–(3), we employ a different functional form for the dependent variable and report regression estimates for the log change in agribusiness credit from 2018 to 2019, when conducting regressions without and with bank branch controls. In Column (4), we drop the metropolitan regions, including all capital municipalities per state, to check that our results are not driven by those. In Column (5), we replace the federal state fixed effects with micro-region fixed effects. This level of regional aggregation groups statistical units that consist of approximately 3.5 municipalities on average, which share similar economic characteristics. All these specifications corroborate our main results.

5.8.2 Ruling out alternative explanations: State and foreign ownership

The Brazilian banking system is characterized by a large presence of state-owned banks. For example, by 2019, their combined assets represented over 50 percent of total bank assets in the country. The political influence on state banks in Brazil has been a matter of ample research (Carvalho, 2014), raising the question of whether our results could be driven by state-owned banks that are pushed by their boards to lend more to firms in regions that supported the incumbent president's campaign. If so, our measure of changes in law enforcement could be inadvertently correlated with regions of interest for state-owned banks, where these banks may have sought to expand from 2019.

In Table 9 Panel B, we address the role of state-owned banks in our analysis. We begin by replicating our main estimation by excluding state-owned banks from the sample (Column 2). While the results remain in place, the magnitude of the estimated coefficient for the interaction term increases from -0.207 to -0.566. Similarly, excluding foreign-owned banks (Column 3) does not alter the results. This finding provides reassurance that our results are not driven by a general retrenchment of foreign banks from

deforesting industries, which could have artificially inflated other banks' exposures. Thus, we conclude that these ownership dimensions are unlikely to be the primary factors behind our findings.

Alternatively, we implement tests in which we extend Eq. (1) with a triple interaction term between $\Delta IBAMA$, $\Delta Forest$, and a dummy identifying either state- or foreign-owned banks (Columns 4 and 5, respectively). While the enforcement effect remains significant for both state and private banks, we do find that it is smaller in magnitude for the former group.⁶ In contrast, the triple-differences coefficient for the foreign dummy (Column 5) is not statistically significant. These results suggest that our findings are not primarily driven by state or foreign ownership; if anything, private banks appear to be more responsive to changes in law enforcement capacities, which may reflect their higher operational flexibility and stronger focus on market conditions.

5.8.3 Falsification tests

Next, we perform two types of placebo experiments to address concerns about the potential influence of alternative factors other than the sudden weakening of the environmental enforcement capacities that may explain the increase in bank agribusiness credit. Table 10 Panels A and B report the results. Specifically, Panel A shows placebo test results when we falsely assume that the environmental law enforcement change and the decline in IBAMA's environmental oversight personnel occurred 3, 2, or 1 year earlier than the actual shock, in 2016, 2017, and 2018, respectively, instead of in 2019, the year of the actual shock. Coefficients on the *quasi*-DID interaction terms with the placebo shocks are all insignificant.

Then, Panel B shows placebo test results when we consider the change in bank branch share of credit to sectors not associated with large-scale deforestation, such as the change in the bank branch share of credit to commercial, residential housing, and consumer sectors, instead of agribusiness. Coefficients on the *quasi*-DID interaction terms show insignificant effects for bank branch credit to commercial and residential housing sectors and no significant positive increases in bank branch credit to consumer sector,

⁶ When interpreting the magnitude of these effects, we find that a one standard deviation decrease in IBAMA's oversight personnel growth rate (5 percentage points) in municipalities with approximately 70 percent of *ex-ante* available area to be deforested is associated with increases in the share of agribusiness credit of 67 vs. 220 basis points for state- and foreign-owned bank branches, respectively.

all these being sectors that are not associated with large-scale deforestation. Therefore, the empirical evidence in Table 10 confirms that our main results are not driven by spurious explanations.

5.8.4 Horse race with municipality traits

Lastly, we undertake a comprehensive horse-race test to assess the extent to which the observed increases in bank branch agribusiness credit can be attributed to factors beyond agribusiness. Specifically, our objective is to discern whether macroeconomic or bank business-related characteristics may contribute to increases in agribusiness credit. To test this, we introduce a competing interaction term between our shock—the change in IBAMA’s environmental oversight staff—and various municipality characteristics. These include key factors such as the log of the municipal GDP, population, total bank assets, GDP per capita, and the proportion of agribusiness activities relative to the total GDP in the municipality, sourced from the IBGE (Instituto Brasileiro de Geografia e Estatística). Results presented in Table 11 show that none of the aforementioned municipality characteristics explain the increases in bank branch agribusiness credit after the weakening in environmental law enforcement. Moreover, our main coefficient of interest for the *quasi*-DID term ($\Delta IBAMA_{j,(18-19)} \times Av Forest_{j,2017}$) remains statistically and economically significant in all cases.

6. Conclusions

We delve into the complex interplay between deforestation—an often-overlooked climate risk—and environmental law enforcement, examining its impact on bank lending to high industries with high deforestation risk (agribusinesses—linked to large-scale deforestation in the Brazilian Amazon) versus those with low risk. Our findings underscore the role of environmental law enforcement in shaping bank climate risk management. Exploiting an exogenous reduction in environmental enforcement capacity in Brazil in 2019, we demonstrate how weaker enforcement amplifies credit flows to agribusinesses linked to large-scale deforestation in the Amazon. By focusing on Brazil, we avoid confounding cross-country effects, offering clearer insights into the enforcement–lending nexus.

Using comprehensive data on bank branches and deforestation in Brazil and a *quasi*-DID

methodology, our study examines banks' trade-offs between short-term profitability and long-term risks, including prudential, regulatory, and reputational concerns. The results show that weakened environmental law enforcement is linked to a notable increase in bank lending to agribusinesses, especially in regions more conducive to deforestation. Banks with a higher risk appetite appear more inclined to lend to deforesting industries, highlighting a potential blind spot in climate risk management. The influence of political connections is stronger in areas with greater support for the incumbent president's coalition. Additionally, internal capital market and real effects analysis suggest a link between increased "brown" credit and deforestation.

The findings may have future implications, highlighting the need for a more nuanced understanding of how banks manage their exposures to climate risks. Results suggest that even with robust environmental laws, banks may struggle to fully internalize deforestation risks in the absence of consistent and rigorous enforcement. This points to a potential gap between regulation and practice, where the true impact of environmental laws hinges on their enforcement. Future research and policy might consider exploring how enforcement capacity shapes the extent to which financial institutions incorporate long-term climate risks. The lessons from Brazil may also extend to other countries facing deforestation challenges, offering valuable insights into the global relevance of environmental law enforcement for climate risk management.

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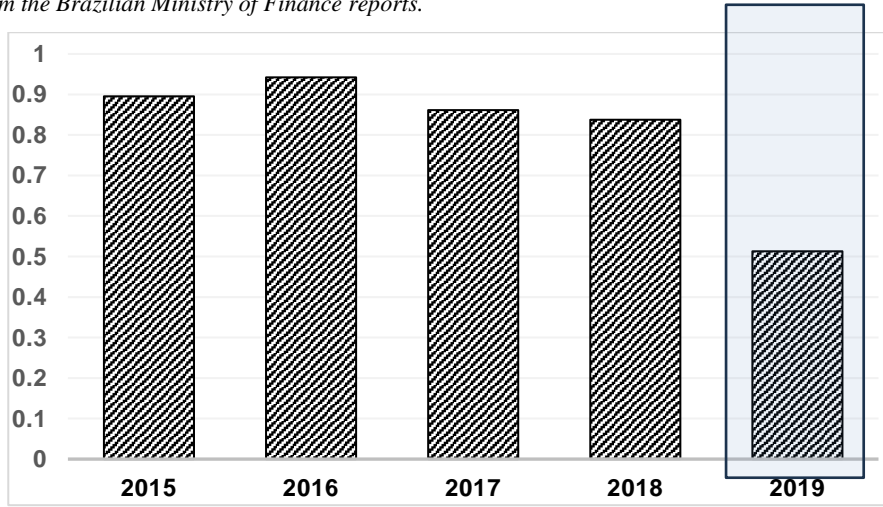
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**FIGURE 1:
Overall Percentage Budget Execution by IBAMA over 2015 to 2019**

This figure presents the percentage change in IBAMA budget execution from 2015 to 2019. *Source: Authors' figure based on data collected from the Brazilian Ministry of Finance reports.*



**FIGURE 2:
Percentage Change in IBAMA Oversight Personnel (Δ IBAMA) from 2018 to 2019
Across Brazilian Federal States**

This figure presents the percentage change in IBAMA oversight personnel from 2018 to 2019 across individual Brazilian federal states, which are shown with abbreviated letters, and we show states in descending order from the states with the highest to those with the lowest decline in IBAMA oversight personnel. We pay special attention to federal states in Amazonia, the area that is the largest tropical rain forest in the world (covering 67 percent of the world's tropical forests), which are: Amazonas (AM), Acre (AC), Amapá (AP), Maranhão (MA), Mato Grosso (MT), Mato Grosso do Sul (MS), Pará (PA), Rondônia (RO), Roraima (RR), and Tocantins (TO). *Source: Authors figure based on data collected from the Brazilian Ministry of Finance reports.*

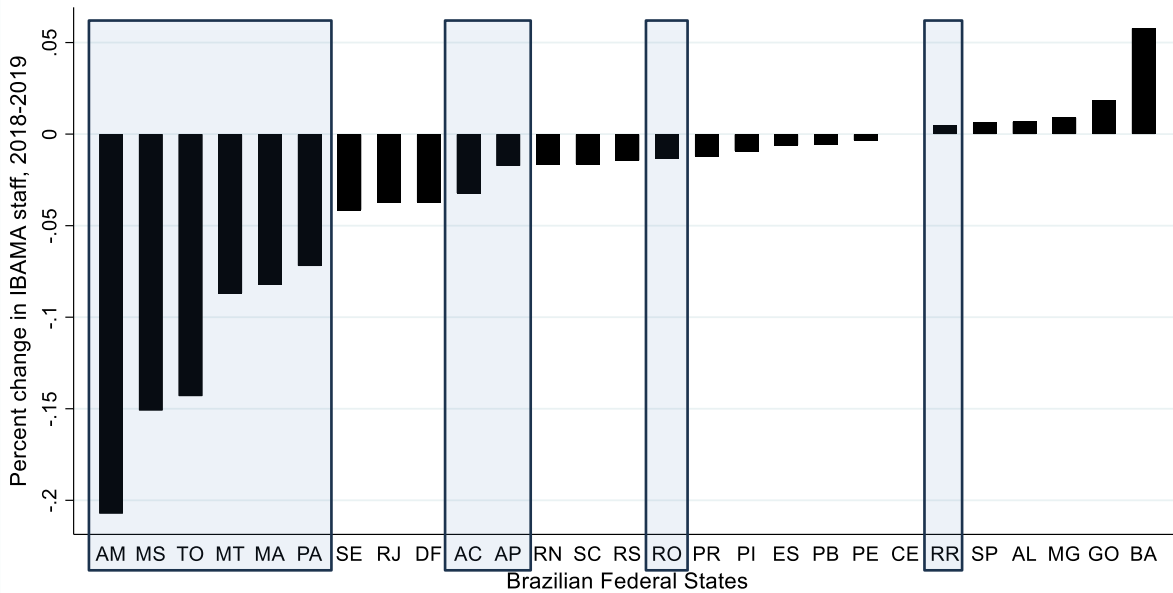


FIGURE 3:

Geographical Area Distribution of Amazonia in Brazil, Largest Rain Forest in the World

This figure presents the geographic area distribution of Amazonia in Brazil, the area that is the largest tropical rain forest in the world (covering 67 percent of the world's tropical forests), in dark green, while the rest of Brazil is shown in light green. Amazonia is an area of over five million square kilometers in Brazil, home to 28 million people, that includes several federal states: Amazonas (AM), Acre (AC), Amapá (AP), Maranhão (MA), Mato Grosso (MT), Pará (PA), Rondônia (RO), Roraima (RR), and Tocantins (TO). *Source: Authors' own figure.*



FIGURE 4:
Loss of Natural Forest Area (In km²)
for Brazilian Amazon

This figure shows the annual loss in natural forest area (in km²) for each Federal State in the Brazilian Legal Amazon: Amazonas (AM), Acre (AC), Amapá (AP), Maranhão (MA), Mato Grosso (MT), Pará (PA), Rondônia (RO), Roraima (RR), and Tocantins(TO). *Source: Authors' figure based on data from TerraBrasilis, developed by the Brazilian Institute INPE (Instituto Nacional de Pesquisas Espaciais).*

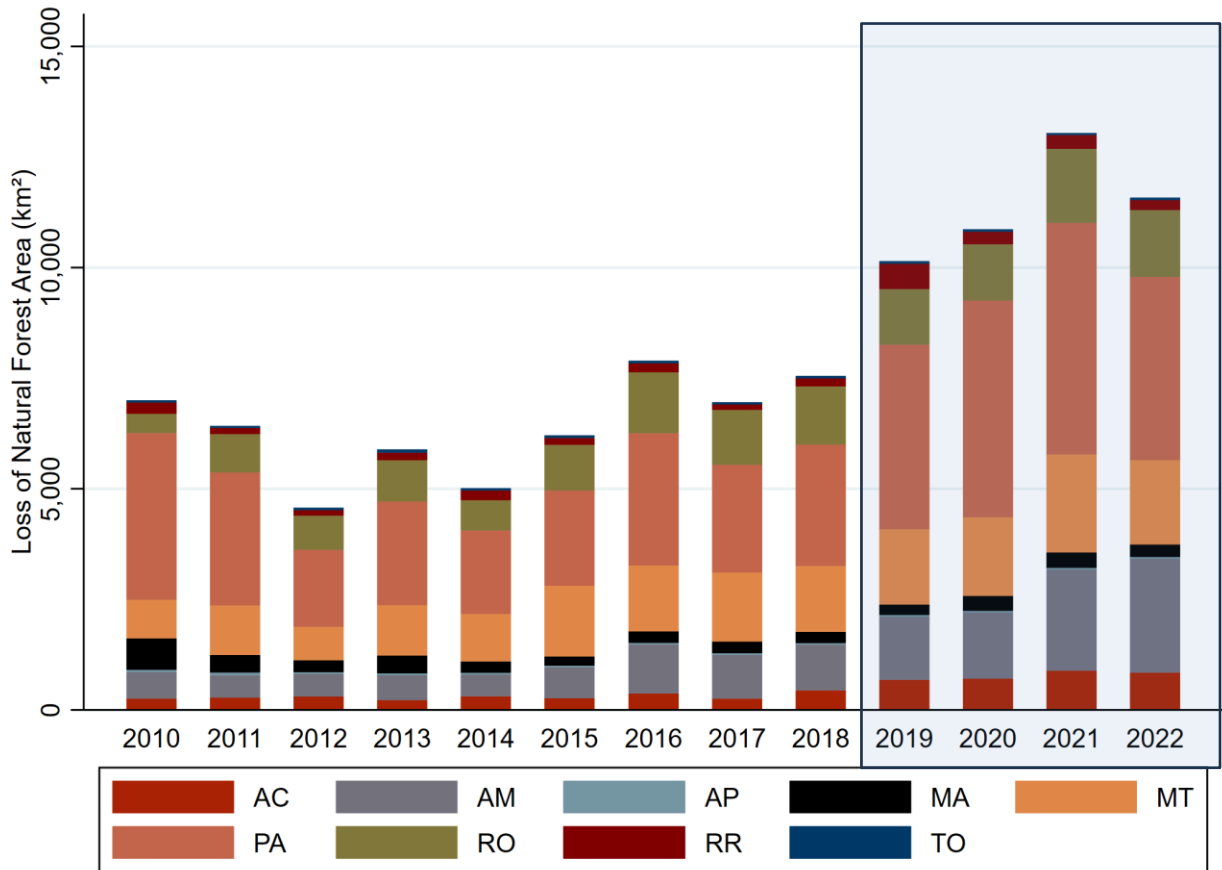


FIGURE 5:
Agribusiness Credit Growth ($\Delta AGCredit$) in Large vs. Small “Natural Forest Area”

This figure presents the average change in the share of agribusiness loan growth ($\Delta AGCredit$) for branches located in regions with a large vs. small “Natural Forest Area” (affected and not-affected, respectively) over 2018:M1–2020:M1. *Source: Authors’ own figure based on the combined dataset.*

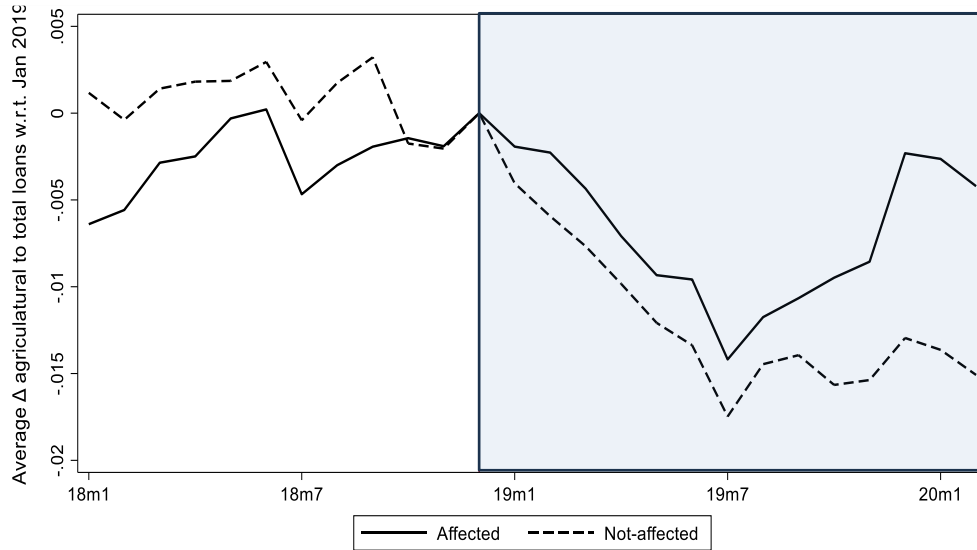


FIGURE 6:
Marginal Effects of Change in IBAMA Personnel ($\Delta IBAMA$) on Agribusiness Credit Growth ($\Delta AGCredit$) Across the Distribution of “Natural Forest Area”

This figure illustrates the estimated marginal effects at a 95 percent confidence level of changes in IBAMA’s personnel ($\Delta IBAMA$) on the share of agribusiness credit ($\Delta AGCredit$) across the distribution of municipalities’ share of “Natural Forest Area” (forestry area, x -axis). The estimation is based on the preferred estimation in Eq. (1). *Source: Authors’ own figure based on the combined dataset and regression estimates.*

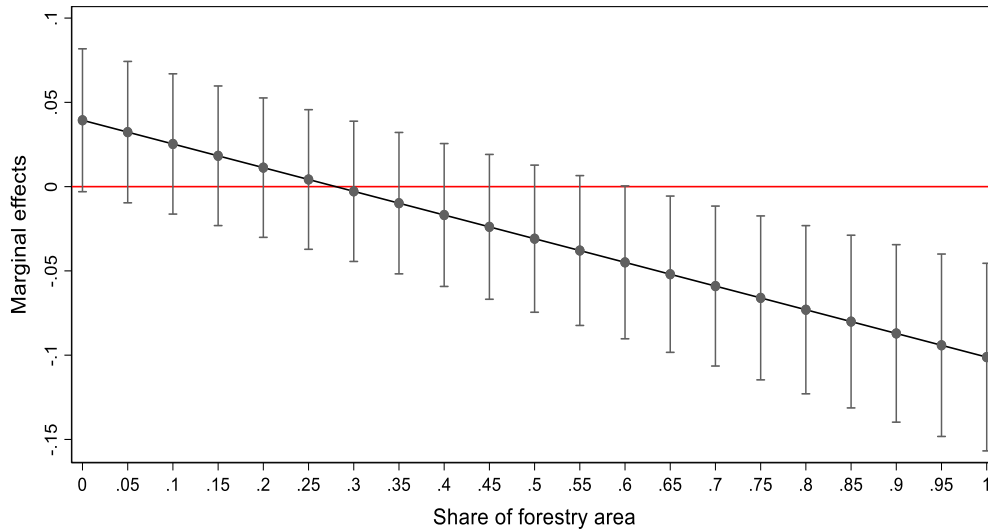


TABLE 1
Variable Definitions and Summary Statistics

This table provides definitions for the variables used in our analyses in Panel A, and summary statistics (mean, median, standard deviation (SD), as well as minimum and maximum) for each variable in Panel B. We use combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA's personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities.

Panel A: Variable Definitions

Variable	Definition	Source
<u>Key Dependent Variable</u>		
<i>Agribusiness Credit</i>	The branch's share of agricultural credit (loans to finance mainly crop cultivation) and agro-industrial credit (loans to finance processing, manufacturing, and distribution of processed agricultural products) to total loans. Agricultural businesses are those involved in activities related to farming or agricultural production.	Authors' calculation based on Estatística Bancária Mensal por Município (ESTEBAN) database by the Central Bank of Brazil
<i>Δ AG Credit</i>	Change in the branch's share of agribusiness credit from 2018 to 2019.	
<u>Main Independent Variables</u>		
<i>Δ IBAMA</i>	Change in (%) in IBAMA's staff in each federal state from 2018 to 2019.	Brazilian Ministry of Finance
<i>Natural Forest Area</i>	Percentage of forest available (forest area in km ² /total area km ²) in municipality (j) in 2017.	Brazilian Annual Land Use and Land Cover Mapping Project (Mapbiomas)
<u>Control Variables</u>		
<i>Branch Size</i>	The branch's natural log of total loans in 2017.	Authors' calculation based on Estatística Bancária Mensal por Município (ESTEBAN) database by the Central Bank of Brazil
<i>Branch Liquidity Ratio</i>	The branch's liquid-to-total assets ratio in 2017.	
<i>Branch ROA</i>	The branch's return on assets in 2017.	
<i>Branch Deposit Ratio</i>	The branch's ratio of deposits to total liabilities in 2017.	
<i>Branch Share in Bank Assets</i>	The ratio of branch assets to total bank assets in 2017.	Authors' calculation based on ESTEBAN database and Bank Call Reports by the Central Bank of Brazil
<i>Bank Size</i>	The bank's natural log of total assets in 2017.	
<i>Bank High Risk Credit Ratio</i>	The bank's ratio of high-risk loans to total loans in 2017.	Authors' calculation based on Bank Call Reports by the Central Bank of Brazil
<i>Bank Capital Ratio</i>	The bank's ratio of total equity capital to total assets in 2017.	
<i>Bank Government Owned</i>	Indicator for whether a bank is government owned (50% or more) or not.	

Panel B: Summary Statistics

Variable	Mean	Median	SD	Min	Max
<u>Key Dependent Variable</u>					
<i>Agribusiness Credit</i>	0.387	0.357	0.313	0.000	0.924
<i>Δ AG Credit</i>	-0.010	-0.005	0.055	-0.189	0.149
<u>Main Independent Variables</u>					
<i>Δ IBAMA</i>	-0.016	-0.012	0.046	-0.151	0.058
<i>Natural Forest Area</i>	0.321	0.254	0.223	0.027	0.921
<u>Control Variables</u>					
<i>Branch Size</i>	18.94	18.65	1.442	16.44	23.87
<i>Branch Liquidity Ratio</i>	0.013	0.008	0.014	0.000	0.067
<i>Branch ROA</i>	0.005	0.004	0.003	-0.001	0.015
<i>Branch Deposit Ratio</i>	0.330	0.310	0.191	0.011	0.768
<i>Branch Share in Bank Assets</i>	0.002	0.000	0.029	0.000	0.015
<i>Bank Size</i>	29.28	29.64	1.209	24.43	29.91
<i>Banks Non-A Credit Ratio</i>	0.557	0.520	0.090	0.446	0.937
<i>Bank Capital Ratio</i>	0.012	0.012	0.005	0.004	0.033

TABLE 2
Impact of Climate Law Enforcement Change on Bank Agribusiness Credit – Main Evidence

This table uses a bank branch-level sample and reports regression estimates from a *quasi*-difference-in-difference model (Eq. (1)) that explains the relation between a sudden relaxation in environmental law enforcement in Brazil from 2019 and the change in bank credit supply to agro-industrial firms (a sector associated with large-scale deforestation). Column (1) presents a model without any controls or fixed effects (FEs); Column (2) includes federal state fixed effects; Column (3) includes both federal state and bank fixed effects; and Column (4) shows a model with federal state and bank fixed effects as well as controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio).

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or to natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA’s personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities. The dependent variable is $\Delta AGCredit$, the change in the bank branch share of credit to agro-industrial firms from 2018 to 2019, which is at bank branch-municipality-month level. The key explanatory variables are $\Delta IBAMA \times Natural Forest Area$ and the uninteracted terms $\Delta IBAMA$ and $Natural Forest Area$, where $\Delta IBAMA$ is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states, which is at federal state-year level, and $Natural Forest Area$, the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term $\Delta IBAMA$ is redundant as a result of the inclusion of federal state fixed effects. Variable definitions are in Table 1. All regressions include *Federal State* fixed effects and *Bank* fixed effects (unless noted otherwise). Heteroskedasticity-robust *t*-statistics clustered at the bank level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

Dependent Variable	(1)	(2)	(3)	(4)
Independent Variables	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$
<i>Natural Forest Area</i>	0.006 (0.008)	0.002 (0.006)	0.001 (0.007)	0.002 (0.007)
$\Delta IBAMA \times Natural Forest Area$	-0.111*** (0.029)	-0.199*** (0.047)	-0.209*** (0.045)	-0.207*** (0.051)
<i>Branch size</i>				0.001 (0.002)
<i>Branch liquidity</i>				-0.166** (0.045)
<i>Branch profitability</i>				0.368 (0.864)
<i>Branch deposit ratio</i>				0.011 (0.012)
FEs & Controls	No	Federal	Federal and Bank	Federal and Bank FEs, Branch Controls
Observations	3,909	3,909	3,909	3,909
R-squared	0.002	0.014	0.031	0.033

TABLE 3
Decomposition of Bank Agribusiness Credit into Subcomponents

This table uses a bank branch-level sample and reports regression estimates from a *quasi*-difference-in-difference model (Eq. (1)) that explains the relation between a sudden relaxation in environmental law enforcement in Brazil and the change in bank credit supply to agro-industrial firms (a sector associated with large-scale deforestation), when decomposing agribusiness credit into agricultural credit (loans to finance crop cultivation) in Columns (1)–(2) and agro-industrial credit (loans to enterprises that convert raw agricultural products into food products related to agriculture, being involved in processing, manufacturing, and value addition within the agricultural sector) in Columns (3)–(4). Columns (1) and (3) present models with federal state and bank fixed effects only, while Columns (2) and (4) present models that additionally include controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio).

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA’s personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities. The dependent variables are Δ *Agricultural Credit* and Δ *Agro-Industrial Credit*, the change in the bank branch share of credit to agricultural and agro-industrial firms, respectively, from 2018 to 2019, which is at bank branch-municipality-month level. The key explanatory variables are Δ *IBAMA* \times *Natural Forest Area* and the uninteracted terms Δ *IBAMA* and *Natural Forest Area*, where Δ *IBAMA* is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states, which is at federal state-year level, and *Natural Forest Area*, the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term Δ *IBAMA* is redundant as a result of the inclusion of federal state fixed effects. Variable definitions are in Table 1. All regressions include *Federal State* fixed effects (FEs) and *Bank* fixed effects. Heteroskedasticity-robust *t*-statistics clustered at the bank level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

	(1)	(2)	(3)	(4)
Dependent Variable	Δ <i>Agricultural Credit</i>	Δ <i>Agricultural Credit</i>	Δ <i>Agro-Industrial Credit</i>	Δ <i>Agro-Industrial Credit</i>
Independent Variable				
<i>Natural Forest Area</i>	-0.168*** (0.049)	-0.154** (0.067)	0.001 (0.000)	0.000 (0.000)
Δ <i>IBAMA</i> \times <i>Natural Forest Area</i>	-0.027* (0.015)	-0.055** (0.024)	0.002** (0.001)	0.003 (0.002)
FEs & Controls	Federal and Bank FEs	Federal and Bank FEs, Branch Controls	Federal and Bank FEs	Federal and Bank FEs, Branch Controls
Observations	3,909	3,909	3,909	3,909
R-squared	0.032	0.073	0.021	0.041

TABLE 4
Impact of Climate Law Enforcement Change on Bank Agribusiness Credit –
Splits by *Ex-Ante* Agro-Industrial Importance

This table uses a bank branch-level sample and reports regression estimates from a *quasi*-difference-in-difference model (Eq. (1)) that explains the relation between a sudden relaxation in environmental law enforcement in Brazil and the change in bank credit supply to agro-industrial firms (a sector associated with large-scale deforestation), and reports results for sample splits according to the median of municipalities' share of *ex-ante* agro-industrial importance proxied two ways. Column (1) repeats our baseline specification for convenience of comparison. Columns (2) and (3) show estimation results for sample splits using the *ex-ante* agricultural physical area extension (larger vs. lower than the median). Columns (4) and (5) show estimation results for sample splits using the *ex-ante* agricultural production/output (larger vs. lower than the median).

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA's personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities. The dependent variable is $\Delta AGCredit$, the change in the bank branch share of credit to agro-industrial firms from 2018 to 2019, which is at bank branch-municipality-month level. The key explanatory variables are $\Delta IBAMA \times Natural Forest Area$ and the uninteracted terms $\Delta IBAMA$ and $Natural Forest Area$, where $\Delta IBAMA$ is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states, which is at federal state-year level, and $Natural Forest Area$, the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term $\Delta IBAMA$ is redundant as a result of the inclusion of federal state fixed effects (FEs). Variable definitions are in Table 1. All regressions include *Federal State* fixed effects and *Bank* fixed effects and controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio). Heteroskedasticity-robust *t*-statistics clustered at the bank level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

	(1)	(2)	(3)	(4)	(5)
	Baseline Full Sample (repeated for convenience)	High <i>Ex-Ante</i> Agricultural Physical Area Extension	Low <i>Ex-Ante</i> Agricultural Physical Area Extension	High <i>Ex-Ante</i> Agricultural Production	Low <i>Ex-Ante</i> Agricultural Production
Dependent Variable	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$
<i>Natural Forest Area</i>	0.002 (0.007)	-0.003 (0.006)	0.007 (0.010)	-0.003 (0.008)	0.004 (0.008)
$\Delta IBAMA \times Natural Forest Area$	-0.207*** (0.051)	-0.314** (0.120)	-0.0730 (0.138)	-0.458** (0.164)	-0.0546 (0.166)
FEs & Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls
Observations	3,909	2,727	1,176	2,139	1,769
R-squared	0.033	0.045	0.041	0.036	0.053
Controls	Yes	Yes	Yes	Yes	Yes

TABLE 5
Impact of Climate Law Enforcement Change on Bank Agribusiness Credit –
Heterogeneity by *Branch* and *Bank* Traits

This table uses a bank branch-level sample and reports regression estimates from a *quasi*-difference-in-difference model (Eq. (1)) that explains the relation between a sudden relaxation in environmental law enforcement in Brazil and the change in bank credit supply to agro-industrial firms (a sector associated with large-scale deforestation), when conducting interactions with key branch traits in Panel A and bank traits in Panel B. Panel A reports results when conducting interactions with four different bank branch traits (*Branch Trait*), all as of 2017 (Columns 1–4): branch size (the natural log of branch total assets), branch deposit ratio (branch deposits to total liabilities ratio), branch liquidity (branch liquid assets to total assets ratio), and branch profitability (branch return on assets). Panel B reports results when conducting interactions with four different bank traits (*Bank Trait*), all as of 2017 (Columns 1–4): bank size (the natural log of bank total assets), high risk credit ratio (bank high risk credit to total credit ratio), capital (bank equity capital to total assets ratio), and government ownership (indicator for whether the bank is government owned); bank trait by themselves are absorbed due to inclusion of bank fixed effects.

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA’s personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities. The dependent variable is $\Delta AGCredit$, the change in the bank branch share of credit to agro-industrial firms from 2018 to 2019, which is at bank branch-municipality-month level. The key explanatory variables are $\Delta IBAMA \times Natural Forest Area$ and the uninteracted terms $\Delta IBAMA$ and $Natural Forest Area$, where $\Delta IBAMA$ is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states, which is at federal state-year level, and $Natural Forest Area$, the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term $\Delta IBAMA$ is redundant as a result of the inclusion of federal state fixed effects (FEs). Variable definitions are in Table 1. All regressions include *Federal State* fixed effects and *Bank* fixed effects and controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio). Heteroskedasticity-robust *t*-statistics clustered at the bank level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

Panel A: Interactions with *Branch* Traits

	(1)	(2)	(3)	(4)
Branch Trait	<i>Branch</i> Size	<i>Branch</i> Deposit Ratio	<i>Branch</i> Liquidity Ratio	<i>Branch</i> ROA
Dependent Variable	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$
Independent Variables				
<i>Natural Forest Area</i>	0.007 (0.012)	-0.012 (0.008)	-0.005 (0.007)	0.003 (0.012)
<i>Branch Trait</i>	0.004 (0.003)	-0.017*** (0.002)	-0.008 (0.007)	0.005 (0.009)
$\Delta IBAMA \times Natural Forest Area$	-0.112 (0.104)	-0.336*** (0.071)	-0.171* (0.082)	-0.119 (0.206)
$\Delta IBAMA \times Branch Trait$	0.111 (0.093)	-0.097* (0.052)	-0.026 (0.073)	0.030 (0.087)
<i>Natural Forest Area</i> × <i>Branch Trait</i>	-0.012 (0.012)	0.025 (0.015)	0.015 (0.014)	-0.001 (0.007)
$\Delta IBAMA \times Natural Forest Area \times Branch Trait$	-0.209** (0.083)	0.190*** (0.038)	-0.051 (0.152)	-0.127 (0.273)
FEs & Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls
Observations	3,909	3,909	3,909	3,909
R-squared	0.034	0.037	0.035	0.034

Panel B: Interactions with *Bank Traits*

	(1)	(2)	(3)	(4)
<i>Bank Trait</i>	<i>Bank Size</i>	<i>Bank High-Risk Credit Ratio</i>	<i>Bank Capitalization Ratio</i>	<i>Bank Government-Owned</i>
Dependent Variable	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$
Independent Variables				
<i>Natural Forest Area</i>	0.00679 (0.0116)	-0.00822* (0.00455)	-0.0151** (0.00653)	0.0527*** (0.00676)
$\Delta IBAMA \times \text{Natural Forest Area}$	-0.119 (0.107)	-0.0290 (0.0703)	-0.118 (0.100)	-0.447** (0.153)
$\Delta IBAMA \times \text{Bank Trait}$	0.110 (0.0979)	-0.0120 (0.0321)	-0.0361 (0.0336)	0.0321 (0.0509)
<i>Natural Forest Area</i> \times <i>Bank Trait</i>	-0.0123 (0.0124)	0.0110 (0.0118)	0.0204 (0.0118)	-0.0633*** (0.00646)
$\Delta IBAMA \times \text{Natural Forest Area} \times \text{Bank Trait}$	-0.191* (0.111)	-0.202** (0.0710)	-0.101 (0.0882)	0.274 (0.165)
FEs & Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls
Observations	3,915	3,915	3,915	3,909
R-squared	0.001	0.002	0.014	0.031

TABLE 6
Internal Capital Markets Redistribution and Profitability Analyses

This table uses a bank branch-level sample and reports regression estimates from a *quasi*-difference-in-difference model (Eq. (1)) that explains the relation between a sudden relaxation in environmental law enforcement in Brazil and the change in bank internal capital markets redistribution from the bank to the branches, which is proxied two ways: change in the share of internal liabilities to assets (*vis-à-vis* the branch) using a narrow definition in Columns (1)–(2) and an extended definition in Columns (3)–(4), where the narrow definition considers only intra-bank credits in the numerator, whereas the extended definition adds intra-bank deposits in the numerator. Columns (1) and (3) present models with federal state and bank fixed effects only, while Columns (2) and (4) present models that additionally include controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio).

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA’s personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities. The dependent variable is $\Delta AGCredit$, the change in the bank branch share of credit to agro-industrial firms from 2018 to 2019, which is at bank branch-municipality-month level. The key explanatory variables are $\Delta IBAMA \times Natural Forest Area$ and the uninteracted terms $\Delta IBAMA$ and $Natural Forest Area$, where $\Delta IBAMA$ is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states which is at federal state-year level, and $Natural Forest Area$ the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term $\Delta IBAMA$ is redundant as a result of the inclusion of federal state fixed effects (FEs). Variable definitions are in Table 1. All regressions include *Federal State* fixed effects and *Bank* fixed effects and controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio). Heteroskedasticity-robust *t*-statistics clustered at the bank level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

Panel A: *Internal Capital Markets* Redistribution from Bank to Branches

	(1)	(2)	(3)	(4)
Intra-bank capital movements	<i>Narrow</i> ICM	<i>Narrow</i> ICM	<i>Extended</i> ICM	<i>Extended</i> ICM
Dependent Variable	ΔICM Redistribution	ΔICM Redistribution	ΔICM Redistribution	ΔICM Redistribution
Independent Variables				
<i>Natural Forest Area</i>	-0.003 (0.003)	-0.005 (0.004)	0.001 (0.002)	-0.001 (0.003)
$\Delta IBAMA \times Natural Forest Area$	-0.107* (0.053)	-0.116** (0.051)	-0.107** (0.046)	-0.107** (0.046)
FEs & Controls	Federal and Bank FEs	Federal and Bank FEs, Branch Controls	Federal and Bank FEs	Federal and Bank FEs, Branch Controls
Observations	3,909	3,909	3,909	3,909
R-squared	0.125	0.141	0.129	0.136

Panel B: Bank Branch *Profitability*

	(1)	(2)
Dependent Variable	ΔROA 2018-2019	ΔROA 2018-2020
Independent Variables		
<i>Natural Forest Area</i>	0.00004 (0.0001)	-0.0001 (0.0001)
$\Delta IBAMA \times \text{Natural Forest Area}$	-0.004** (0.001)	-0.002** (0.001)
FEs & Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls
Observations	3,909	3,909
R-squared	0.199	0.328

TABLE 7
Political Economy Analysis

This table uses a bank branch-level sample and reports regression estimates from a *quasi*-difference-in-difference model (Eq. (1)) that explains the relation between a sudden relaxation in environmental law enforcement in Brazil and the change in bank credit supply to agro-industrial firms (a sector associated with large-scale deforestation), when considering sample splits according to the median of federal states' political alignment with the 2019 new president (share of 2019 president-supporting political contributions in the Brazil's federal election in 2018) proxied two ways. Columns (1) and (2) show estimation results for sample splits using the share of political contributions for president's party (PSL or Social-Liberal Party) (larger vs. lower than the median). Columns (4) and (5) show estimation results for sample splits using the share of political contributions for president's coalition consisting of the parties PSL, PRTB, PRB, PSC, PTB, PL, PATRI, and PP (larger vs. lower than the median).

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA's personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities. The dependent variable is $\Delta AGCredit$, the change in the bank branch share of credit to agro-industrial firms from 2018 to 2019, which is at bank branch-municipality-month level. The key explanatory variables are $\Delta IBAMA \times Natural Forest Area$ and the uninteracted terms $\Delta IBAMA$ and $Natural Forest Area$, where $\Delta IBAMA$ is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states, which is at federal state-year level, and $Natural Forest Area$, the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term $\Delta IBAMA$ is redundant as a result of the inclusion of federal state fixed effects (FEs). Variable definitions are in Table 1. All regressions include *Federal State* fixed effects and *Bank* fixed effects and controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio). Heteroskedasticity-robust *t*-statistics clustered at the bank level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

	(1)	(2)	(3)	(4)
Political alignment	Federal States with a <i>Large</i> Share of PSL to Total Donations	Federal States with a <i>Low</i> Share of PSL to Total Donations	Federal States with a <i>Large</i> Share of President's Coalition to Total Donations	Federal States with a <i>Low</i> Share of President's Coalition to Total Donations
Dependent Variable	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$
Independent Variables				
<i>Natural Forest Area</i>	0.004 (0.01)	0.004 (0.006)	0.002 (0.006)	0.004 (0.012)
$\Delta IBAMA \times Natural Forest Area$	-0.320*** (0.0769)	0.0479 (0.150)	-0.368** (0.133)	-0.0505 (0.147)
FEs & Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls
Observations	3,909	3,909	3,909	3,909
R-squared	0.033	0.056	0.056	0.016

TABLE 8
Real Effects: Deforestation Analysis

This table uses a municipality-level sample and reports regression estimates that explain real “deforestation” effects using two different empirical approaches. Column (1) shows regression estimates that explain the relation between the change in credit supply to agro-industrial firms (a sector associated with large-scale deforestation) from 2018 to 2019 and change in natural forest area from 2018 to 2019. Columns (2) and (3) show regression estimates that explain the relation between the sudden relaxation in environmental law enforcement in Brazil in 2019, which increased bank credit supply to agro-industrial firms, and the change in natural forest area from 2018 to 2019 for Brazil as a whole and for the Brazilian Amazon only, respectively.

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA’s personnel at the federal state-year level. The combined data are collapsed at the municipality-level panel into a single observation per municipality, in the spirit to Khwaja and Mian (2008). We collapse observations for each municipality over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in natural forest area, bank share of agribusiness credit, and environmental oversight personnel as key variables for the analysis. The sample covers 2,085 Brazilian municipalities for the full sample and 318 Brazilian municipalities for the Brazilian Amazon only. The dependent variable is Δ *Natural Forest Area*, the change in natural forest area from 2018 to 2019, which is at municipality-year level. The key independent variables are Δ *AGCredit*, the change in the bank branch share of credit to agro-industrial firms from 2018 to 2019, which is collapsed at municipality-year level. or Δ *IBAMA* \times *Natural Forest Area* and the uninteracted terms Δ *IBAMA* and *Natural Forest Area*, where Δ *IBAMA* is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states, which is at federal state-year level, and *Natural Forest Area*, the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term Δ *IBAMA* is redundant as a result of the inclusion of federal state fixed effects (FEs). Variable definitions are in Table 1. All regressions include *Federal State* fixed effects and *Bank* fixed effects and controls for key bank branch characteristics collapsed at municipality level, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio). Heteroskedasticity-robust *t*-statistics clustered at the municipality level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

	(1)	(2)	(3)
Sample	<i>Full Sample</i>	<i>Full Sample</i>	<i>Only Amazonia</i>
Dependent Variable	Δ <i>Natural Forest Area</i> 2018–2019	Δ <i>Natural Forest Area</i> 2018–2019	Δ <i>Natural Forest Area</i> 2018–2019
Independent Variables			
<i>Natural Forest Area</i>		-0.008 (0.007)	0.008 (0.007)
Δ <i>IBAMA</i> \times <i>Natural Forest Area</i>		0.097** (0.046)	0.210** (0.078)
Δ <i>AG Credit</i>	-0.018** (0.008)		
FEs & Controls	Federal State FEs, Branch Controls	Federal State FEs, Branch Controls	Federal State FEs, Branch Controls
Observations	2,085	2,085	318
R-squared	0.150	0.162	0.173

TABLE 9
Robustness Tests

This table uses a bank branch-level sample and reports regression estimates from a *quasi*-difference-in-difference model (Eq. (1)) that explains the relation between a sudden relaxation in environmental law enforcement in Brazil and the change in bank credit supply to agro-industrial firms (a sector associated with large-scale deforestation), when considering several robustness tests. Panel A: Column (1) repeats our baseline specification for convenience of comparison. Columns (2) and (3) show estimation results when the dependent variable is the log change in agribusiness credit without and with controls included, respectively. In Column (4), we drop the metropolitan regions, including all capital municipalities per state. In Column (5), we replace the federal state fixed effects (FEs) with micro-region fixed effects, where micro-regions are statistical units of approximately 3.5 municipalities on average. Panel B: Column (1) repeats our baseline specification for convenience of comparison. Columns (2) and (3) show estimation results when excluding state-owned and foreign-owned banks, respectively. Columns (4) and (5) show estimation results when including interactions terms with indicators for state- and foreign-ownership, respectively.

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA's personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities. Unless noted otherwise, the dependent variable is $\Delta AGCredit$, the change in the bank branch share of credit to agro-industrial firms from 2018 to 2019, which is at bank branch-municipality-month level. The key explanatory variables are $\Delta IBAMA \times Natural Forest Area$ and the uninteracted terms $\Delta IBAMA$ and $Natural Forest Area$, where $\Delta IBAMA$ is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states, which is at federal state-year level, and $Natural Forest Area$, the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term $\Delta IBAMA$ is redundant as a result of the inclusion of federal state fixed effects. Variable definitions are in Table 1. All regressions include *Federal State* fixed effects and *Bank* fixed effects and controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio). Heteroskedasticity-robust *t*-statistics clustered at the bank level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

Panel A: Alternative Dependent Variables, Different Controls and FEs

	(1)	(2)	(3)	(4)	(5)
Baseline Specification <i>(Repeated for Convenience)</i>		Log Change Growth Rate – No controls	Log Change Growth Rate – With controls	Drop Metropolitan Regions	Micro-Region FEs
Dependent Variable	$\Delta AGCredit$	ΔLn $AGCredit$	ΔLn $AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$
<i>Natural Forest Area</i>	0.002 (0.007)	0.023 (0.024)	0.009 (0.022)	0.002 (0.007)	-0.004 (0.008)
$\Delta IBAMA \times Natural Forest Area$	-0.207*** (0.051)	-0.745** (0.282)	-0.798** (0.336)	-0.189** (0.073)	-0.420** (0.197)
FEs & Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Micro-Regional FEs, Branch Controls
Observations	3,909	3,909	3,909	3,339	3,881
R-squared	0.033	0.087	0.098	0.031	0.126

Panel B: State and Foreign Bank Ownership

	(1)	(2)	(3)	(4)	(5)
	Baseline Specification (Repeated for Convenience)	Excluding State Banks	Excluding Foreign Banks	Ownership = State	Ownership = Foreign
Dependent Variable	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$
<i>Natural Forest Area</i>	0.002 (0.007)	0.047** (0.016)	-0.001 (0.006)	0.053*** (0.007)	0.0002 (0.006)
$\Delta IBAMA \times \text{Natural Forest Area}$	-0.207*** (0.051)	-0.566** (0.170)	-0.248*** (0.040)	-0.631*** (0.143)	-0.237*** (0.045)
<i>Ownership</i>					
<i>Ownership \times Natural Forest Area</i>				-0.062*** (0.007)	0.062*** (0.008)
<i>Ownership \times \Delta IBAMA</i>				-0.001 (0.050)	0.202 (0.233)
$\Delta IBAMA \times \text{Natural Forest Area} \times \text{Ownership}$				0.439** (0.158)	-0.733 (1.278)
	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls
FEs & Controls					
Observations	3,909	922	3,670	3,851	3,851
R-squared	0.033	0.061	0.030	0.045	0.036

TABLE 10
Placebo Tests

This table uses a bank branch-level sample and reports regression estimates from a *quasi*-difference-in-difference model (Eq. (1)) that explains the relation between a sudden relaxation in environmental law enforcement in Brazil and the change in bank credit supply to agro-industrial firms (a sector associated with large-scale deforestation), when considering several falsification tests.

Panel A shows placebo test results when we falsely assume that the environmental law enforcement change and the decline in IBAMA oversight personnel occurred 3, 2, or 1 year earlier than the actual shock in 2016, 2017, and 2018, respectively, instead of the actual, which is 2019. Panel B shows placebo test results when we consider the change in bank branch share of credit to sectors not associated with large-scale deforestation, such as the change in the bank branch share of credit to consumers, commercial, and residential housing sectors, instead of agribusiness.

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA's personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities. Unless noted otherwise, the dependent variable is $\Delta AGCredit$, the change in the bank branch share of credit to agro-industrial firms from 2018 to 2019, which is at bank branch-municipality-month level. The key explanatory variables are $\Delta IBAMA \times Natural Forest Area$ and the uninteracted terms $\Delta IBAMA$ and $Natural Forest Area$, where $\Delta IBAMA$ is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states, which is at federal state-year level, and $Natural Forest Area$, the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term $\Delta IBAMA$ is redundant as a result of the inclusion of federal state fixed effects (FEs). Variable definitions are in Table 1. All regressions include *Federal State* fixed effects and *Bank* fixed effects and controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio). Heteroskedasticity-robust *t*-statistics clustered at the bank level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

Panel A: Placebo Tests: Assume Shock Occurred 3 Years, 2 Years, or 1 Year Earlier

	(1)	(2)	(3)	(4)
	Baseline Specification (Actual Sample: 2018-2019) (Repeated for Convenience)	Placebo 1: Assume Shock Occurred 3 Years Ago (Placebo Sample: 2015-2016)	Placebo 2: Assume Shock Occurred 2 Years Ago (Placebo Sample: 2016-2017)	Placebo 3: Assume Shock Occurred 1 Year Ago (Placebo Sample: 2017-2018)
Test				
Dependent Variable	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$
Independent Variables				
<i>Natural Forest Area</i>	0.002 (0.007)	-0.00 (0.005)	0.004 (0.005)	-0.0037 (0.007)
$\Delta IBAMA \times Natural Forest Area$	-0.207*** (0.051)	-0.009 (0.017)	0.066 (0.040)	0.168** (0.06)
FEs & Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls
Observations	3,909	3,909	3,909	3,909
R-squared	0.033	0.132	0.140	0.087

Panel B: Placebo Tests: Credit to Sectors *Not* Associated with Large-Scale Deforestation

Industrial Sector	Baseline Specification (Repeated for Convenience): Agribusiness	Placebo 1: Consumer	Placebo 2: Commercial	Placebo 3: Residential Housing
Dependent Variable	$\Delta AGCredit$	$\Delta Commercial$ Credit	$\Delta Residential$ Mortgage	$\Delta Consumer$ Credit
Independent Variables				
<i>Natural Forest Area</i>	0.002 (0.007)	-0.015 (0.006)	0.053 (0.010)	-0.010 (0.005)
$\Delta IBAMA \times Natural Forest$ <i>Area</i>	-0.207*** (0.051)	0.008 (0.027)	-0.044 (0.028)	0.157*** (0.030)
FEs & Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls
Observations	3,909	3,909	3,909	3,909
R-squared	0.033	0.271	0.031	0.077

TABLE 11
Impact of Climate Law Enforcement Change on Bank Agribusiness Credit –
Robustness: Horse Race with *Municipality* Traits

This table uses a bank branch-level sample and reports regression estimates from a *quasi*-difference-in-difference model (Eq. (1)) that explains the relation between a sudden relaxation in environmental law enforcement in Brazil and the change in bank credit supply to agro-industrial firms (a sector associated with large-scale deforestation), when including a competing interaction term with municipality characteristics (*Mun Var*), all as of 2017. Municipality characteristics considered are as follows: municipality log of their GDP, municipality log population, municipality log total bank assets, municipality GDP per capita, and municipality share of agribusiness product to total GDP.

The table uses combined data from four main sources of administrative records from Brazil covering the period 2017 to 2019: i) granular bank branch balance sheet data at branch municipality-month level; ii) consolidated bank call report data at bank-month level; iii) records of geographical areas dedicated to agriculture, forestry, or natural environments, including areas available for deforestation at the municipality-year level; and iv) administrative data of IBAMA’s personnel at the federal state-year level. The combined data are collapsed at the bank branch-level panel into a single observation per branch, in the spirit to Khwaja and Mian (2008). We collapse observations for each bank branch over the two periods of pre-shock (2018) and post-shock (2019) and use the change between periods in bank share of agribusiness credit and environmental oversight personnel as key variables for the analysis. The final sample covers 3,909 branches belonging to 20 banking conglomerates, operating in 2,093 Brazilian municipalities. The dependent variable is $\Delta AGCredit$, the change in the bank branch share of credit to agro-industrial firms from 2018 to 2019, which is at bank branch-municipality-month level. The key explanatory variables are $\Delta IBAMA \times Natural Forest Area$ and the uninteracted terms $\Delta IBAMA$ and *Natural Forest Area*, where $\Delta IBAMA$ is the change in environmental oversight personnel of the national agency IBAMA from 2018 to 2019 across federal states, which is at federal state-year level, and *Natural Forest Area*, the *ex-ante* area available to deforest as of 2017, which is at municipality-year level. The standalone term $\Delta IBAMA$ is redundant as a result of the inclusion of federal state fixed effects (FEs). Variable definitions are in Table 1. All regressions include *Federal State* fixed effects and *Bank* fixed effects and controls for key bank branch characteristics, all as of 2017: size (the natural log of branch total assets), liquidity (branch liquid assets to total assets ratio), profitability (branch return on assets), and deposit ratio (branch deposits to total liabilities ratio). Heteroskedasticity-robust *t*-statistics clustered at the bank level are reported in parentheses below the coefficient estimates. Significance at the 10%, 5%, and 1% levels is indicated by *, **, and ***, respectively.

	(1)	(2)	(3)	(4)	(5)
Municipality Trait	Municipality Log GDP	Municipality Log Pop	Municipality Log Bank Assets	Municipality GDP per Capita	Municipality Share of Agribusiness to Total GDP
Dependent Variable	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$	$\Delta AGCredit$
Independent Variables					
<i>Natural Forest Area</i>	0.001 (0.007)	0.002 (0.008)	0.001 (0.007)	0.002 (0.007)	0.002 (0.007)
$\Delta IBAMA \times Natural Forest Area$	-0.221*** (0.062)	-0.212*** (0.059)	-0.203** (0.071)	-0.195*** (0.057)	-0.212*** (0.047)
$\Delta IBAMA \times Mun Var$	0.005 (0.017)	0.001 (0.017)	-0.001 (0.010)	0.000 (0.000)	0.165 (0.151)
<i>Mun Var</i>	-0.004 (0.002)	-0.00282* (0.002)	-0.002 (0.002)	0.000 (0.000)	0.001 (0.013)
FEs & Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls	Federal and Bank FEs, Branch Controls
Observations	3,909	3,909	3,909	3,909	3,909
R-squared	0.036	0.034	0.034	0.037	0.034